

# Jefferson County, Wisconsin



**Comprehensive Annual Financial Report**

**For the Year Ended December 31, 2014**

# **Jefferson County, Wisconsin**



## **Comprehensive Annual Financial Report**

**For the Year Ended December 31, 2014**

**Prepared by**

**Jefferson County Finance Department**

**Brian Lamers, Finance Director**

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## **INTRODUCTORY SECTION**

## JEFFERSON COUNTY, WISCONSIN



Finance Department

Brian L Lamers, CPA, Finance Director

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Jefferson, WI 53549

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[brianl@jeffersoncountywi.gov](mailto:brianl@jeffersoncountywi.gov)

June 5, 2015

To the County Board of Supervisors and the Citizens of Jefferson County:

We are pleased to present the Comprehensive Annual Financial Report (CAFR) of the County of Jefferson for the calendar year ended December 31, 2014. To satisfy requirements of state law, this report has been prepared by the County's Finance Department in conformity with accounting principles generally accepted in the United States of America (GAAP) as set forth by the Governmental Accounting Standards Board (GASB).

Jefferson County's financial management is responsible for the completeness and fairness of the information, including disclosures, presented in this report. We believe the information presented is complete and reliable in all material respects, and that it fairly presents the County's financial position and results of operations. To provide a reasonable basis for making these representations, management of the County has established a comprehensive framework of internal control. Because the cost of internal controls should not exceed the anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free from material misstatement.

A firm of licensed certified public accountants, Sikich LLP, has performed an independent audit of, and issued an unmodified opinion on, the County's financial statements. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors' report is presented as the first component of the financial section of this report.

The County is required to undergo an annual Single Audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments and Non-Profit Organizations*. The auditors' reports related specifically to the Single Audit are not included in this document, but are issued under separate cover.

GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. Jefferson County's MD&A can be found immediately following the report of the independent auditors.

## **Profile of the Government**

Policy-making and legislative authority are vested in a 30-member Board of Supervisors. Each Supervisor serves a two-year term and is elected in April of the even numbered calendar years. The Board of Supervisors appoints the County Administrator. The financial reporting entity includes all the funds of Jefferson County. The government provides a full range of services to meet the needs of its citizens. These services include:

- General and financial administration, including tax collections
- Judiciary services and legal counsel
- Property records
- County planning and zoning
- Public safety, including Sheriff, emergency management, and correctional facilities
- Health and Human services
- Public works, including transportation and facilities maintenance
- Veterans assistance
- Medical examiner
- Election administration
- Cultural and recreational activities, including parks
- University of Wisconsin extension services
- Conservation of natural resources

The County is required to adopt a budget in conformance with Chapter 65.90 of the Wisconsin State Statutes. Adoption of the budget for the ensuing year takes place at the November County Board meeting. The County Board holds required public hearings on the proposed budget prior to adoption. The budget must list all existing indebtedness of the County and include anticipated revenues from all sources during the ensuing year, and must list all proposed appropriations for each function during the ensuing year. The budget must show actual revenues and expenditures for the prior year and not less than the first six months of the current year and estimated revenues and expenditures for the balance of the current year. Budget-to-actual comparisons are provided in the other supplementary information section of this report for each fund for which an appropriated annual budget has been adopted.

## **Local Economy**

Jefferson County, established in 1836, serves a population of approximately 83,974. It is located in south-central Wisconsin, approximately mid-way between Madison and Milwaukee, which are the two largest population centers in the state. The County is bisected by I-94 which runs east/west. The Highway Department maintains about 436 miles of interstate, state, and county roads. The County encompasses about 583 square miles and consists of 16 towns, 5 villages, and 5 cities. The cities/villages of Cambridge (Dane), Lac LaBelle (Waukesha), Watertown (Dodge), and Whitewater (Walworth) are geographically split with other counties.

## **Relevant Financial Policies**

**Fund Balance:** The County places an emphasis on policies that maintain appropriate fund balance/net position reserves to assist with making current and long-term budgetary projections and decisions. The current policy requires a minimum of two months of budgeted expenditures to be retained for working capital, with a goal of three months to be retained. At December 31, 2014, the County has retained the three month goal and has an additional \$256 thousand available. A decision on the usage(s) of the \$256 thousand will occur during the preparation of the 2016 tax levy, which will be adopted in November 2015.

### **Long-term Financial Planning**

As part of long range planning, the County employs a five-year capital expenditure plan. The plan identifies capital expenditures and the methods to finance them. Capital request need to provide sound justification based on established need. Justification should also include alternatives considered and future projected impact on operating budgets.

Future plans include the construction of new Highway facilities with the main funding source coming from bonding and continued investment in infrastructure including highway improvements and other capital expenditures which will be funded through property tax levy.

### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Jefferson County for its comprehensive annual financial report for the fiscal year ended December 31, 2013. This was the second year that Jefferson County has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

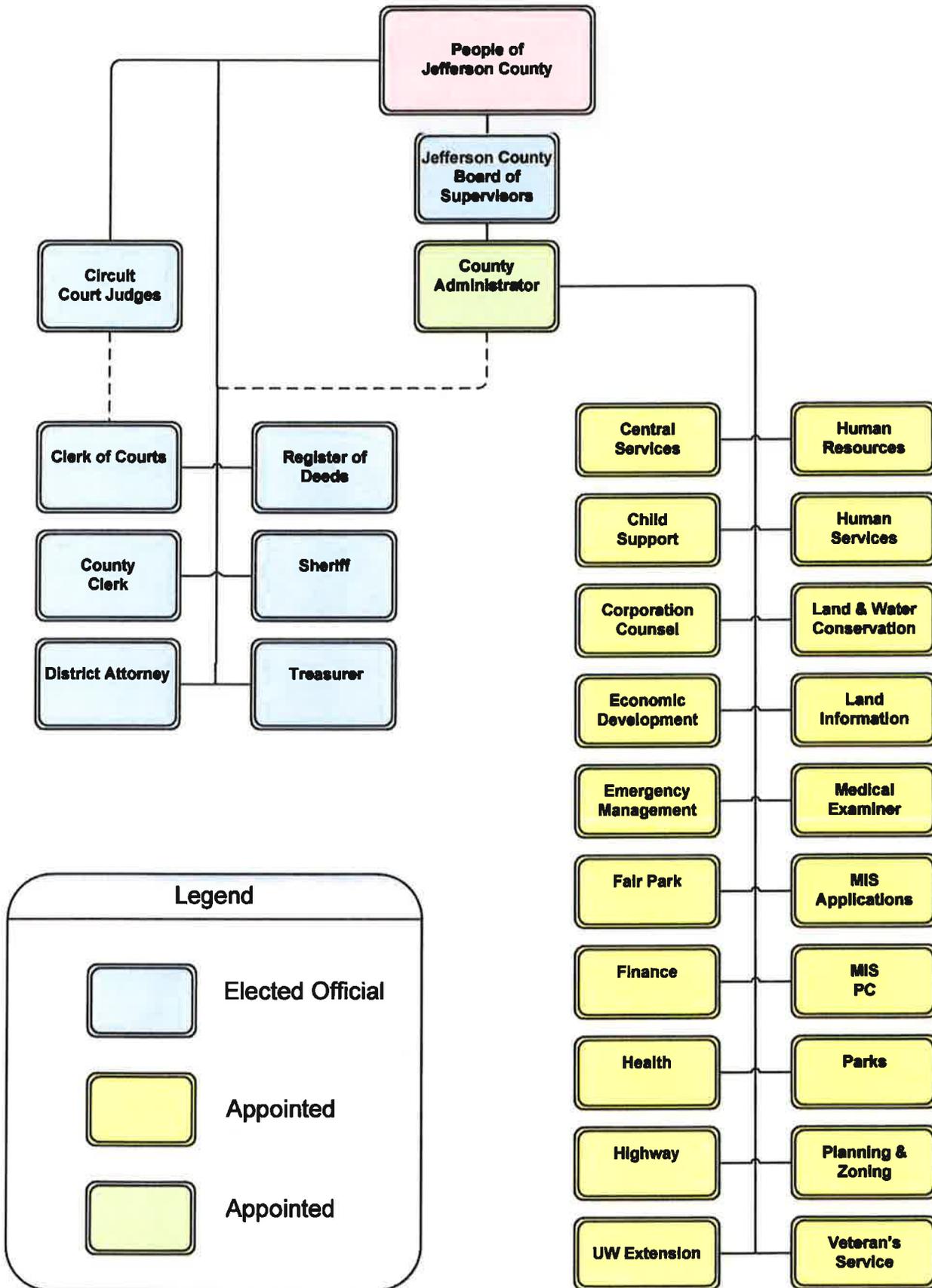
The preparation of this report would not have been possible without the dedicated services of the entire staff of the Finance Department as well as financial staff throughout the County. We would like to express our appreciation to all members of the department who assisted and contributed to the preparation of this report. Credit must also be given to the Finance Committee and County Board of Supervisors for their support in attempting to maintain the highest standards of professionalism in the management of Jefferson County.

Respectfully submitted,



Brian L. Lamers, CPA  
Finance Director  
Jefferson County

# Jefferson County Government Organizational Chart



**Jefferson County, Wisconsin  
List of Principal Officials  
(as of the date of the report issued)**

**Elected Officials**

Clerk of Courts	Carla J. Robinson
County Clerk	Barbara A. Frank
County Treasurer	John E. Jensen
District Attorney	Susan V. Happ
Register of Deeds	Staci M. Hoffman
Sheriff	Paul Milbrath

**County Board of Supervisors**

Dist	Name	Dist	Name
1	Richard C. Jones	16	Laura Payne
2	Mike Kelly	17	Russell Kutz
3	Greg David	18	Jennifer Hanneman
4	Augie Tietz	19	Jim Schroeder (Chair)
5	James Braughler (Second Vice-Chair)	20	Jim Mode
6	Ron Buchanan	21	John C. Kannard
7	Dwayne C. Morris	22	Blane Poulson
8	Michael Wineke	23	George Jaeckel
9	Amy Rinard	24	Vacant
10	Al C. Counsell	25	Matthew Foelker
11	Donald Reese	26	Carlton Zentner
12	Peter Hartz	27	Glen Borland
13	Ed Morse	28	Dick Schultz
14	Kirk Lund	29	Paul G. Babcock
15	Steven J. Nass (Vice-Chair)	30	Walt Christensen

## Non-Elected Department Heads

County Administrator	Benjamin Wehmeier
Central Services	Mark Miller
Child Support	Stacee Jensen
Corporation Counsel	Blair J. Ward
Economic Development	Genevieve Borich
Emergency Management	Donna Haugom
Fair Park	David Diestler
Finance	Brian Lamers, CPA
Health	Gail Scott
Highway	William T. Kern
Human Resources	Terri M. Palm-Kostroski
Human Services	Kathleen Cauley
Land and Water Conservation	Mark Watkins
Land Information	Andrew J. Erdman
Management Information Systems	John Rageth
Management Information Systems	Roland Welsch
Medical Examiner	Nichol Wayd
Parks	Joseph Nehmer
UW Extension	Steve Grabow
Veterans Services	Yvonne Duesterhoeft
Zoning and Planning	Robert Klotz



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Jefferson County  
Wisconsin**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**December 31, 2013**

Executive Director/CEO

## **FINANCIAL SECTION**



13400 Bishops Lane, Suite 300  
Brookfield, Wisconsin 53005

**Certified Public Accountants & Advisors**  
*Members of American Institute of Certified Public Accountants*

## INDEPENDENT AUDITOR'S REPORT

Board of Supervisors  
Jefferson County, Wisconsin  
Jefferson, Wisconsin

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Jefferson County, Wisconsin (the County), as of and for the year ended December 31, 2014, which collectively comprise the County's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the County's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the each major fund, and the aggregate remaining fund information of Jefferson County, Wisconsin, as of December 31, 2014, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's basic financial statements as a whole. The introductory section, combining and individual fund financial statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

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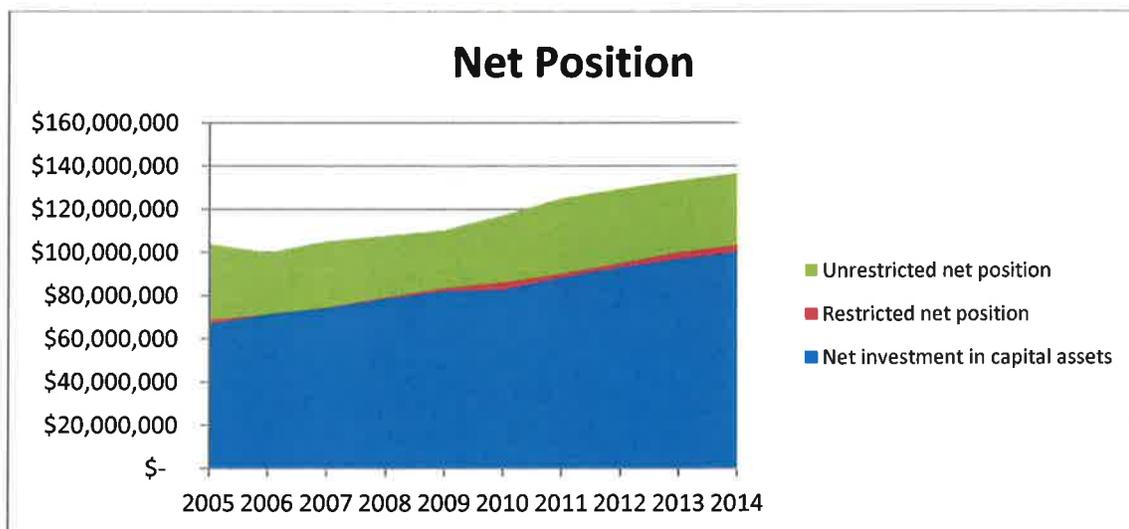
Brookfield, Wisconsin  
June 5, 2015

**Jefferson County, Wisconsin**  
 Management Discussion and Analysis  
 December 31, 2014

This section of Jefferson County, Wisconsin’s comprehensive annual financial report presents a discussion and analysis of the County’s financial activities for the fiscal year ended December 31, 2014. Please read this discussion and analysis in conjunction with the transmittal letter at the front of this report and the County’s basic financial statements following this section.

**Financial Highlights**

- The assets and deferred outflows of the County exceeded its liabilities and deferred inflows of resources at the close of 2014 fiscal year by \$136.4 million (*net position*). Of this amount, \$32.8 million is classified as *unrestricted net position*, \$3.4 million is restricted for specific purposes (*restricted net position*) and \$100.2 million is net investment in capital assets.
- The County’s total net position increased by \$3.1 million or 2.39%. Of this amount, governmental activities decreased by \$9.8 million and business-type activities increased by \$12.9 million.
- The chart below shows the history of net position from 2005 to current.



- As of December 31, 2014, the County governmental funds reported combined fund balances of \$33.2 million, a decrease of \$1.9 million in comparison to 2013. Approximately 52% of the combined fund balances, or \$16.6 million is available to meet the County’s current and future needs (*unassigned fund balance*).
- Unassigned fund balance for the General Fund was \$16.6 million as of December 31, 2014. This represents an amount equal to 58% of total general fund expenditures for the fiscal year. General fund revenues had a decrease of \$1.1 million or 3.7%, expenditures also had a decrease of \$1.2 million or 4% from the prior fiscal year.

**Jefferson County, Wisconsin**  
Management Discussion and Analysis  
December 31, 2014

**Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the County's basic financial statements. The County's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements** are designed to provide readers with a broad overview of the County's financial statements, in a manner similar to a private-sector business.

The *Statement of Net Position* presents information on all of the County's assets, deferred outflows, liabilities and deferred inflows, with the difference between the four reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the County is improving or deteriorating.

The *Statement of Activities* presents information showing how net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of these government-wide financial statements distinguish functions of the County that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the County include (a) general government, (b) public safety, (c) health and human services, (d) culture, recreation, and education, (e) conservation and development, (f) public works, and (g) debt service. The business-type activity of the County is only the Highway Department for 2014.

The government-wide financial statements can be found on pages 27-28 of this report.

**Fund financial statements** are groupings of related accounts that are used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the County can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

**Jefferson County, Wisconsin**  
Management Discussion and Analysis  
December 31, 2014

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The County maintains five individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund *Statement of Revenues, Expenditures, and Changes in Fund Balances* for the General Fund, Human Services Fund and Capital Projects fund, which are considered to be major funds. Data from the other governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements in the supplemental information section of this report.

The County adopts an annual budget for all of its governmental funds. Budgetary comparisons for all funds with adopted budgets have been included in other supplementary financial information to demonstrate compliance with the budget.

The supplementary financial information can be found on pages 68-74 of this report.

**Proprietary funds** are maintained two ways. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The County uses enterprise funds to account for its Highway activity. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the County's various functions. The County does not use any internal service funds.

Proprietary fund financial statements provide the same type of information as the business-type activities in the government-wide financial statements, only in more detail. The Highway Department, an enterprise fund, is also considered a major fund and is presented by itself.

The proprietary fund financial statements can be found on pages 32-34 of this report.

**Fiduciary funds** account for resources held for the benefit of parties outside the government. They are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

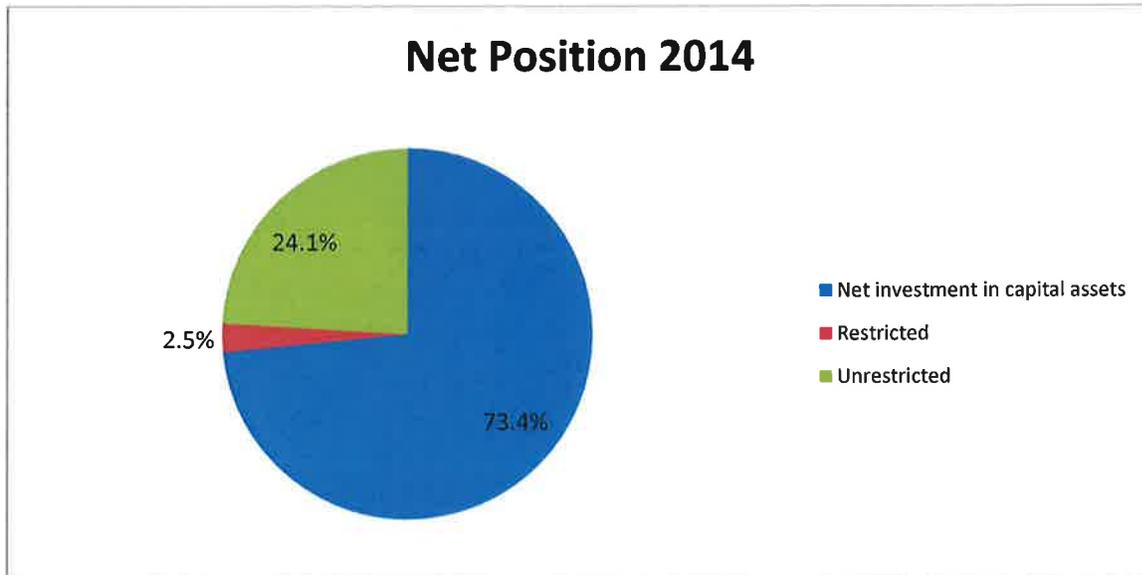
The County does not report any fiduciary funds.

**Notes to the financial statements** provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 36-67 of this report.

**Jefferson County, Wisconsin**  
**Management Discussion and Analysis**  
December 31, 2014

**Government-wide Financial Analysis**

**Net Position** -- As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the County, assets and deferred outflows exceeded liabilities and deferred inflows by \$136.4 million at the close of the most recent calendar year.



	2014	2013	2014	2013	2014	2013
Current Assets	\$ 67,434	\$ 67,308	\$ 13,416	\$ 12,561	\$ 80,850	\$ 79,869
Capital Assets	89,993	87,177	21,812	9,782	111,805	96,959
Total Assets	<u>157,427</u>	<u>154,485</u>	<u>35,228</u>	<u>22,343</u>	<u>192,655</u>	<u>176,828</u>
Current Liabilities	31,742	29,321	6,192	6,327	37,934	35,648
Long-Term Liabilities	17,689	7,358	581	555	18,270	7,913
Total Liabilities	<u>49,431</u>	<u>36,679</u>	<u>6,773</u>	<u>6,882</u>	<u>56,204</u>	<u>43,561</u>
<b>Net Position</b>						
Net Investment in Capital Assets	89,993	87,177	21,812	9,783	100,198	96,960
Restricted	3,270	3,041	135	120	3,405	3,161
Unrestricted	14,733	27,588	6,508	5,558	32,848	33,146
Total Net Position	<u>\$ 107,996</u>	<u>\$ 117,806</u>	<u>\$ 28,455</u>	<u>\$ 15,461</u>	<u>\$ 136,451</u>	<u>\$ 133,267</u>

The large portion of the County's net position (73.4%) reflects its investments in capital assets (land and easements, structures and improvements, infrastructure and equipment, less any related debt used to acquire those assets that are still outstanding). The County uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the County's net investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided

**Jefferson County, Wisconsin**  
**Management Discussion and Analysis**  
**December 31, 2014**

from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Additionally, the depreciation of capital assets is an expense for proprietary funds and therefore, as an expense, is available to be reimbursed through user fees of those funds.

An additional portion of the County's net position (2.5%) represents resources that are subject to external restrictions on how they may be used. The remaining balance of *unrestricted net position* (24.1% or \$32.8 million) may be used to meet the County's ongoing obligations to citizens and creditors.

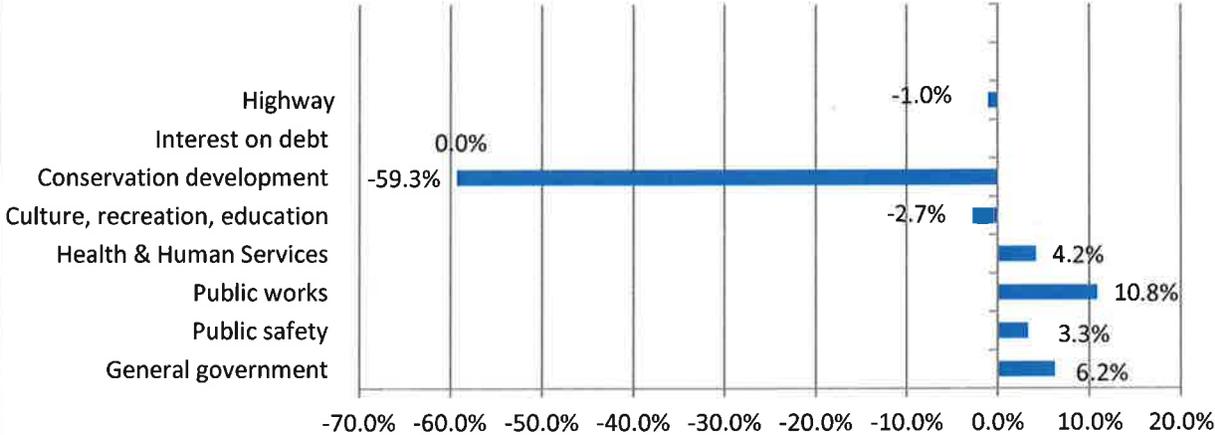
**Change in net position** – At the end of the calendar year, the County reported total revenues of \$61.8 million and total expenses of \$58.6 million, which resulted in an increase of \$3.2 million (after considering transfers). The table below and the narrative that follows consider the key elements of this increase broken down by both governmental and business-type activities.

The graphs below focus on the change in expenses.

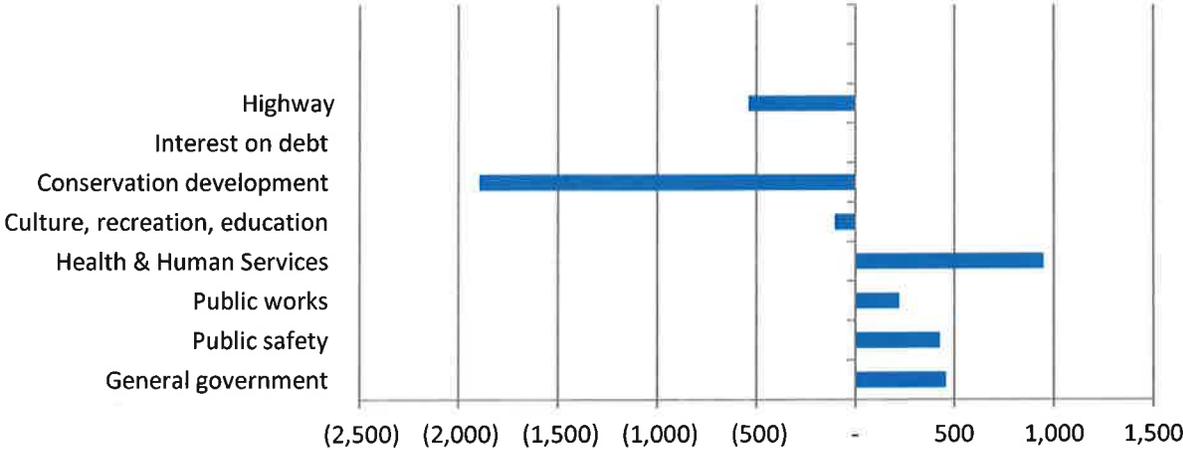
(in thousands)	<u>Gov't Activities</u>		<u>Bus-Type Activities</u>		<u>Total</u>	
	2014	2013	2014	2013	2014	2013
<b>Program revenues</b>						
Operating grants & donations	\$ 9,740	\$ 11,315	\$ 1,584	\$ 1,753	\$ 11,324	\$ 13,068
Capital grants & donations	660	586	-	-	660	586
Public charges	10,241	9,944	3,242	3,577	13,483	13,521
<b>General revenues</b>						
General property taxes	21,822	21,850	5,949	5,846	27,771	27,696
Debt service property taxes	-	55	-	-	-	55
Sales tax	5,598	5,185	-	-	5,598	5,185
Other taxes	217	212	-	-	217	212
General state aid	2,158	2,136	-	-	2,158	2,136
Investment earnings	371	76	-	-	371	76
Sale of County property	-	-	177	235	177	235
<b>Total revenues</b>	<b>50,807</b>	<b>51,359</b>	<b>10,952</b>	<b>11,411</b>	<b>61,759</b>	<b>62,770</b>
<b>Expenses</b>						
General government	7,863	7,405	-	-	7,863	7,405
Public safety	13,405	12,979	-	-	13,405	12,979
Public works	2,260	2,039	6,200	6,738	8,460	8,777
Health & Human Services	23,716	22,769	-	-	23,716	22,769
Culture, recreation, education	3,658	3,762	-	-	3,658	3,762
Conservation development	1,300	3,193	-	-	1,300	3,193
Interest and fiscal charges	173	-	-	-	173	-
<b>Total expenses</b>	<b>52,375</b>	<b>52,147</b>	<b>6,200</b>	<b>6,738</b>	<b>58,575</b>	<b>58,885</b>
<b>Change in net position</b>						
before transfers	(1,568)	(788)	4,752	4,673	3,184	3,885
Transfers	(8,242)	2,726	8,242	(2,726)	-	-
<b>Change in net position</b>	<b>(9,810)</b>	<b>1,938</b>	<b>12,994</b>	<b>1,947</b>	<b>3,184</b>	<b>3,885</b>
Net Position -- beginning balance	117,806	115,869	15,461	13,513	133,267	129,382
<b>Net Position -- ending balance</b>	<b>\$ (107,996)</b>	<b>\$ 117,807</b>	<b>\$ 28,455</b>	<b>\$ 15,460</b>	<b>\$ 136,451</b>	<b>\$ 133,267</b>

**Jefferson County, Wisconsin**  
**Management Discussion and Analysis**  
**December 31, 2014**

**Percent change in functional expense  
between 2014 and 2013**



**Dollar change in functional expenses between  
2014 and 2013  
(in thousands)**



**Jefferson County, Wisconsin**  
Management Discussion and Analysis  
December 31, 2014

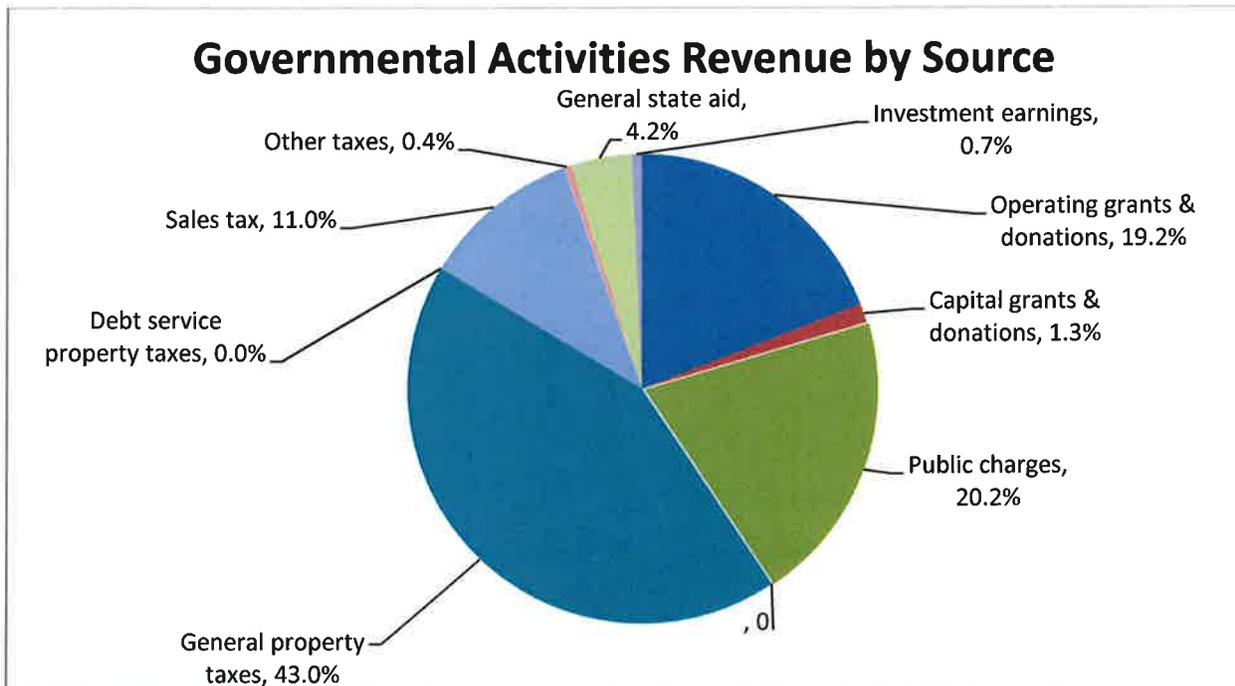
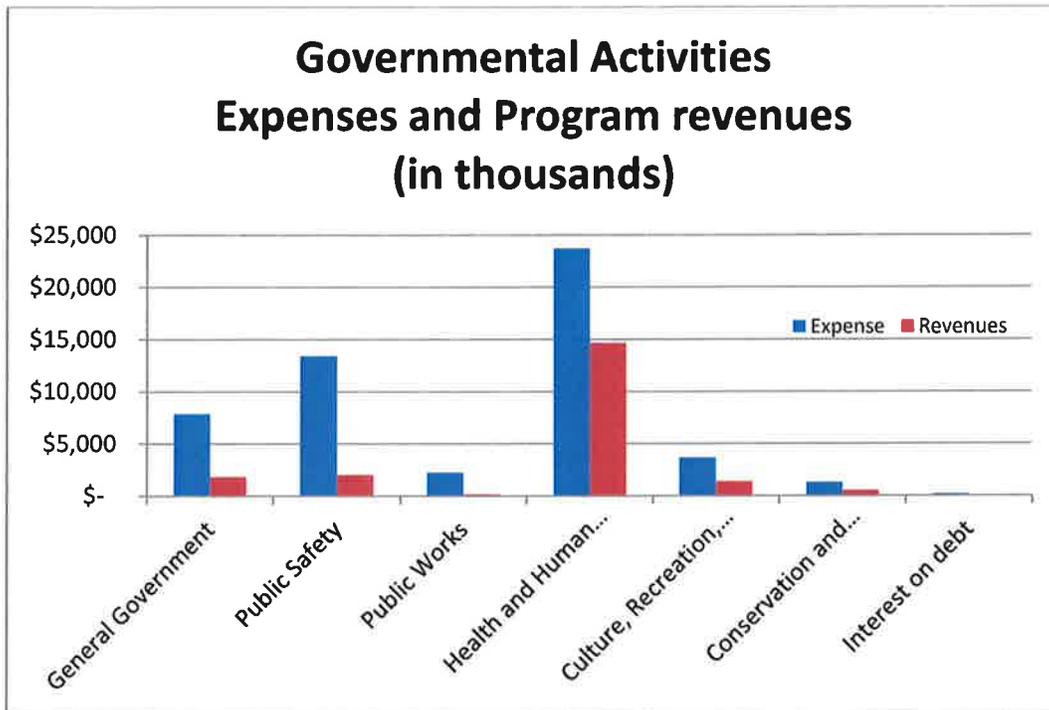
**Explanation of Functional Changes**

**Governmental activities** – Net position for governmental activities before transfers decreased by \$1.3 million. Transfers out was \$8.2 million, making a total decrease in net position of \$9.5 million. Explanations of some of the major percentage changes above/below 10% are recapped below:

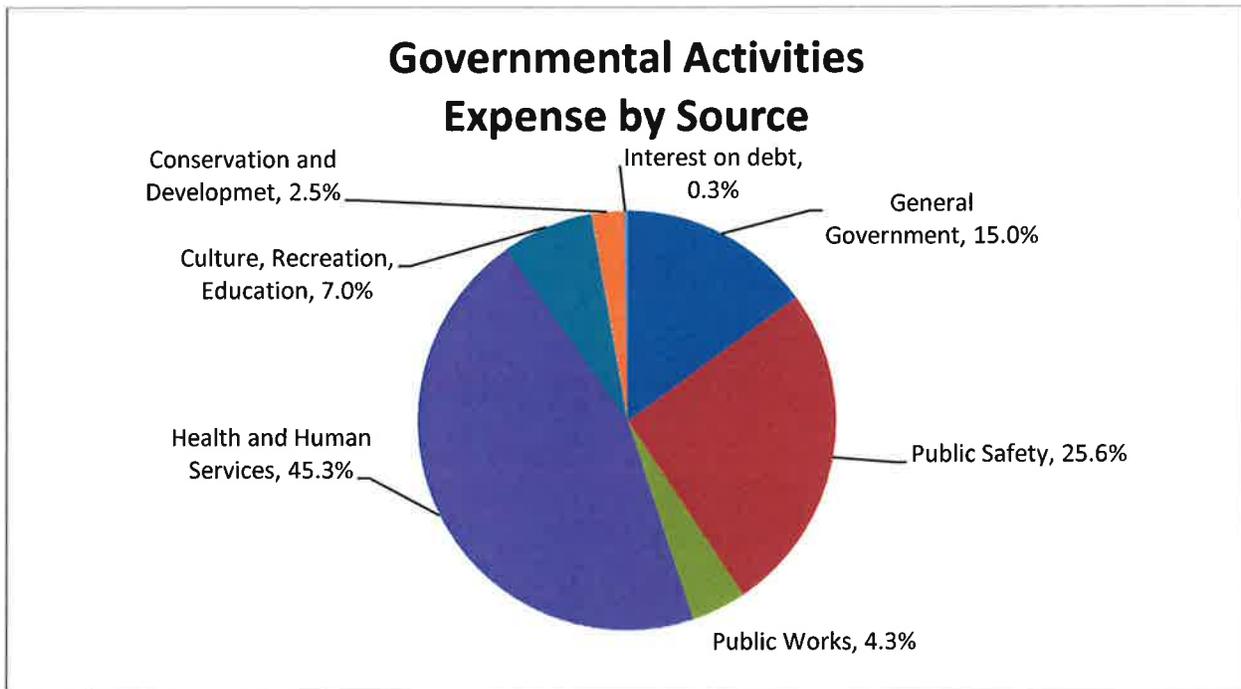
- Operating grants and contributions decreased by \$1.6 million or 13.9%. The single largest reason for this decrease is in 2013 we received \$2.3 million in CDBG(Community Development Block Grant) funds for flooded business properties from the 2008 flooding in the County and no CDBG funds were received in 2014. The corresponding expenditure of the \$2.3 million is in conservation and development which there is a decrease of \$1.9 million or 59.3%. There was an increase of \$.4 million to health and human services grants with additional approved programs.
- Capital grants and contributions increased by \$74 thousand or 12.7%. The single largest reason for this was the amount spent on flood mitigation properties in 2014 from 2013. For these purchases, the cash outlay was recorded as an asset, so there were no corresponding expenses to offset the state aid received.
- Debt service property tax was reduced by \$55 thousand or 100%. The final payment on prior outstanding debt was made in 2013. While there were payments required of \$85 thousand for the 2013 issuance, the interest payment was part of the initial bonding. There was no debt payments required in 2014 for the 2014 bond issue.
- Investment earnings increase by \$.30 million or 386.6%. In 2013, there was a fair market value loss on investment being held by the County of \$256 thousand and in 2014 there was a fair market gain of \$85 thousand.
- Public works increase by \$.22 million simply caused by increase in projects and costs.
- Conservation development expenses decreased by \$1.8 million or 59.3%. The majority of the decrease was due to as pointed out early, CDBG funds and no expenditures in 2014 for flooded business properties.
- Transfers between the government type activities (capital projects) and the business type activities (highway department) included a capital contribution of \$12.1 million for construction of a new highway facility and a transfer from the business type activities of \$3.9 for infrastructure to the government type activities for a net of \$8.2 million.

The three charts that follow compare (1) total governmental activity expenses to program revenue (which does not include general revenues of property and other taxes), (2) all revenue sources for governmental activities, and (3) all expense categories for governmental activities.

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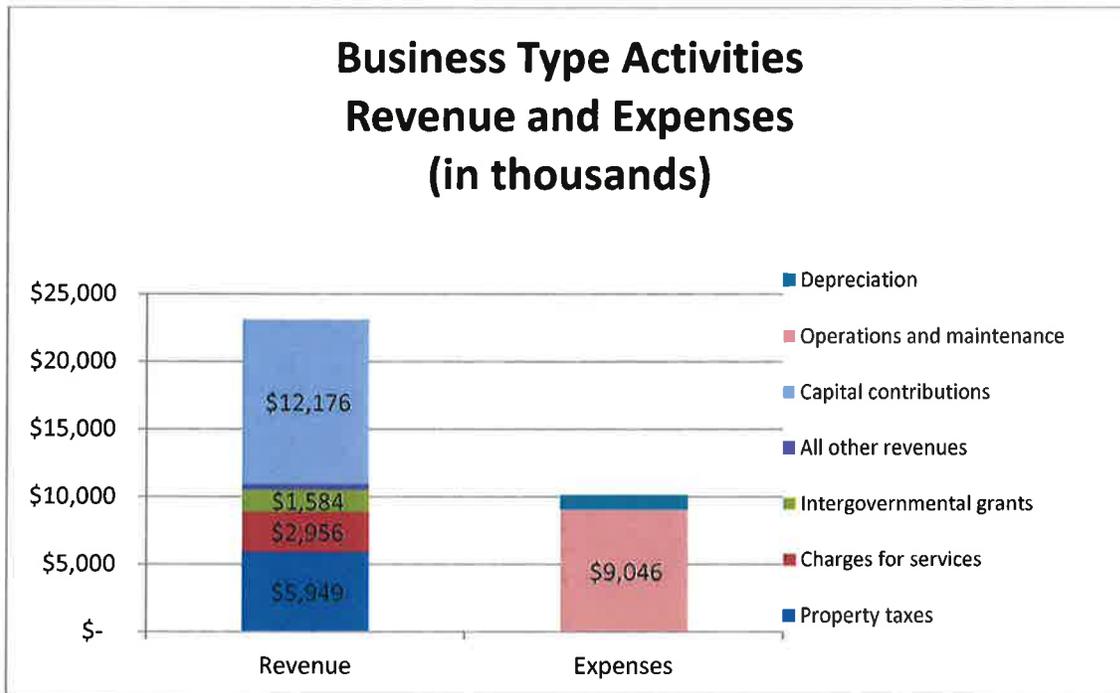
***Business-type activities***

Net position for the Highway Department increased by \$13 million or 567%. Some of the largest factors causing this increase in net position were:

- Capital contribution into the Highway Department included an additional \$12.1 million for the construction activity for the new Highway facility from the governmental activities.
- Intergovernmental revenue decreased by \$.17 million or 9.7%, in 2013 the Highway Department received \$.19 million in local road improvement program funding from the state towards a project and no funding in 2014.
- Miscellaneous revenue increased by \$.16 million or 120%, due to more accident charges and an increase in material handling charges from 2013.
- Charges for services decreased by \$.49 million or 14.3%, which fluctuates each year depending on the weather and projects for the state or other municipalities.
- The property tax levy for 2014 increased by \$.1 million or 1.8% over the prior year.
- Gain on disposal decreased by \$57 thousand which is a 24.6% decrease from prior year due to the trade in program on certain equipment.

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The chart below recaps the major revenue and expense categories for business type activities.



**Financial Analysis of the County's Funds**

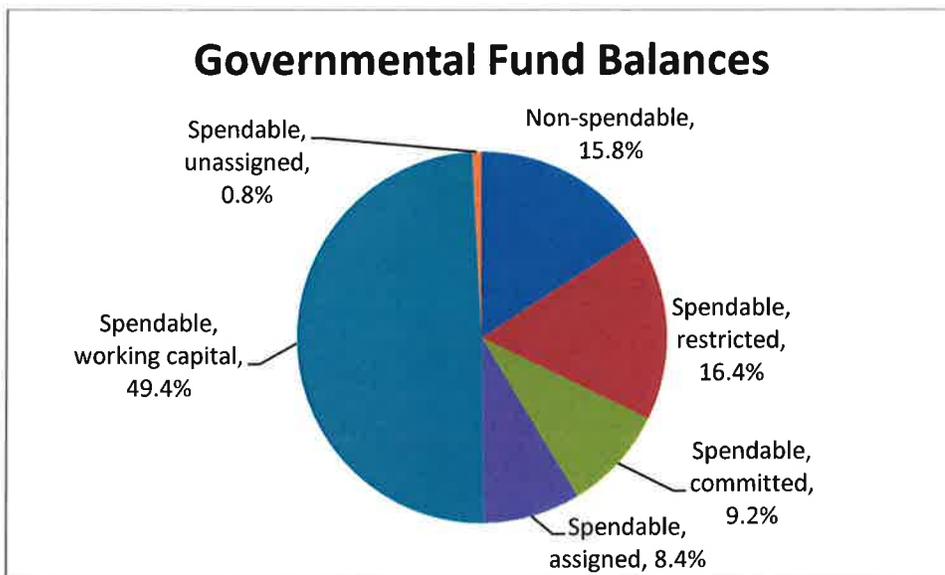
As noted earlier, the County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental Funds** – The focus of the County's *governmental funds* is to provide information on near-term inflows, outflows, and balance of *spendable resources*. Such information is useful in assessing the County's financing requirements. In particular, *unassigned fund balance* may serve as a useful measure of the County's net resources available for spending at the end of the fiscal year.

As of December 31, 2014, the County's governmental funds reported combined ending fund balances of \$33.2 million. A breakdown of the various components of the fund balance amounts is below. For even more detail, please see the notes section on pages 61-62.

- Non-spendable, \$5.2 million (Cannot be spent because of their non-cash form.)
- Restricted, \$5.5 million (Funds are specifically restricted by a third party.)
- Committed, \$3.0 million (Not available for new spending because it has already been committed by the County Board.)
- Assigned, \$2.8 million (County Board has expressed their "intent" to spend these funds in the future but has not authorized the spending yet.)
- Unassigned, working capital, \$16.4 million (The adopted Fund Balance Policy requires a minimum of two months of budgeted expenditures to be retained for working capital. The value listed here is the "goal" of three months.)
- Unassigned, \$3 million (As per the Fund Balance Policy, these funds shall be used for levy reduction, debt repayment, and/or near-term future capital purchases.)

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General Fund – The General Fund is the chief operating fund for the County. The ending fund balance was \$29.2 million. This was an increase of \$.07 million over the prior year. The major part of this increase was the transferring of a \$.25 million surplus from the Human Services Special Revenue fund.

Human Services – The Human Services Special Revenue Fund increased by \$11 thousand. There was a surplus of \$.26 million prior to transferring \$.25 million to the General Fund. The surplus was due to several factors including a favorable budget balance of \$.18 million from the Children’s Alternate Care and \$.5 million for Hospital/Detox budget. In 2014, a budget transfer of \$.24 million was approved to capital for the purchase of a new software system. The increased balance in committed fund balances was the result of monies authorized to be carried forward into 2015 in order to reduce the 2016 tax levy.

Capital Projects – The Capital Projects Fund went from \$4.4 million to \$2.2 million. The fund was basically used in 2014 for the construction of new Highway Department facilities. In 2013, the County issued \$3.505 million in debt, in 2014 another \$9.995 million in debt. The balance of the \$2.2 million in the fund along with another \$3.98 million of debt in 2015 will be used to complete the construction of the new facilities and demolition of the existing facilities.

Non-major Governmental funds – The Non-major Governmental fund balance went from \$.94 million to \$1.1 million.

The Health Department’s fund balance increased by \$33 thousand or 3.8%. The 2014 Budget included the use of \$75 thousand in fund balance. With the combination of the \$75 thousand and the increase in fund balance the department had a favorable variance of \$.1 million. One factor was less expenditures needed from the original budget by \$25 thousand. The other factors were more revenues from grant funding of \$39 thousand and public charges of \$89 thousand. Because the Health Department is not county-wide, all fund balances by statute have to remain separate from the General Fund.

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The Debt service fund went from \$85 thousand to \$.19 million. In 2014, when the general obligation debt was issued it included \$.19 million to be used for the 2015 interest payment. Interest paid in 2014 was \$85 thousand.

**Proprietary fund** – The County’s proprietary fund provides the same type of information found in the County’s government-wide financial statements, but in more detail. The County’s only remaining proprietary (or business-type) fund is the Highway Department.

Highway Department – Unrestricted net position increased to \$6.5 million which was an increase of \$.95 million or 17.1% over the prior year. The total net position increased by \$12.9 million. The major changes were from the increase in investment in capital assets, gain on disposal and capital contributions. Other factors concerning the finances of this fund have already been addressed in the discussion of the County’s business-type activities.

**General Fund Budgetary Highlights**

Differences between the original budget and the final amended budget resulted in an increase in net appropriations of \$1.37 million.

During the year, actual revenues were \$.38 million above the final amended budget. Some of the larger areas contributing to this were:

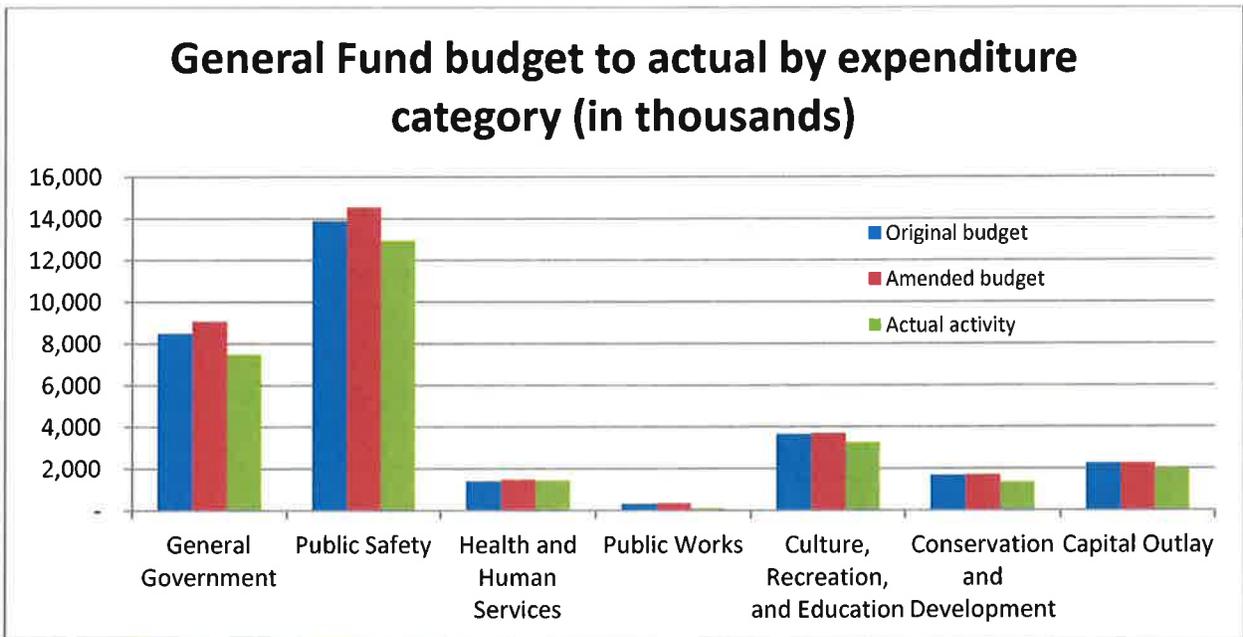
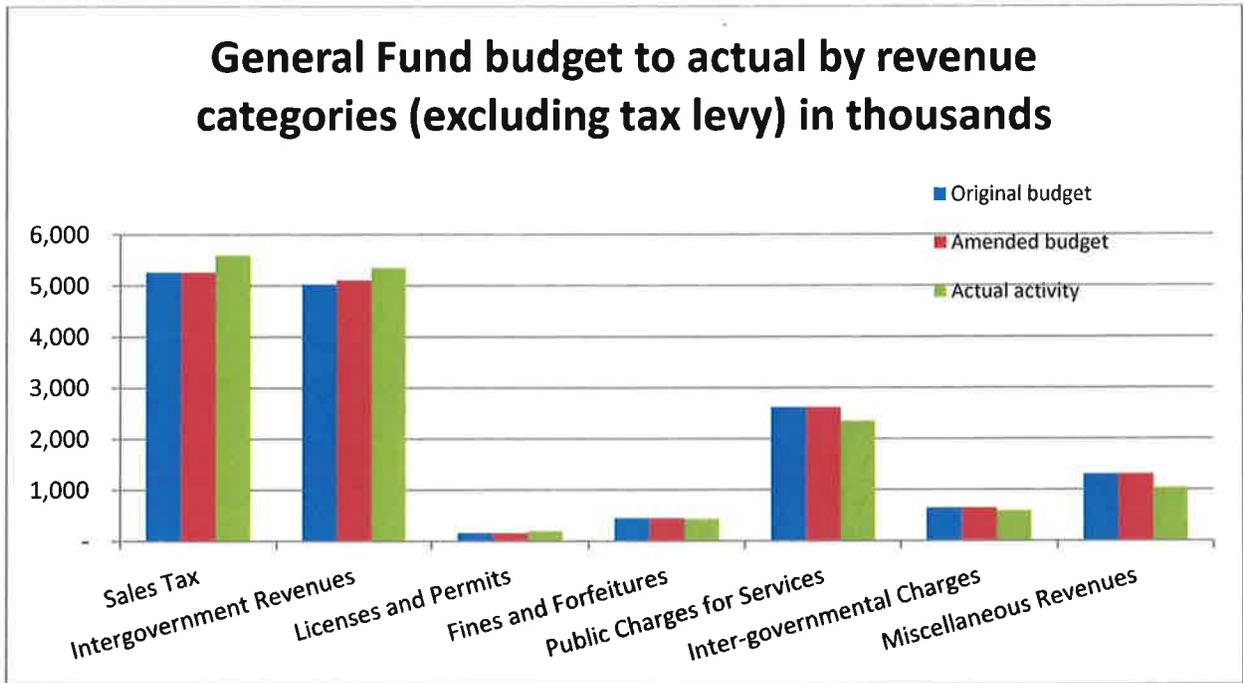
- Property taxes, were \$.14 million above budget, this variance was due to additional collection of delinquent property taxes with interest.
- Sales taxes, were \$.33 million above budget, this variance was due additional sales tax revenue than original estimates.
- Intergovernmental Revenues were \$.25 million above budgeted amounts. The biggest variable in this category that caused this was the flood mitigation program above budget by \$.21 million due to the increased volume of properties purchased and/or rehabilitated. Another program that started in 2014 and was not budgeted was the Alcohol Treatment Court grant for \$.11 million.
- Public Charges for Services were below budgeted revenues by \$.27 million. The Register of Deeds office experienced a reduction of real estate transactions which was the main factor to the \$.11 million reduction in the department. The Sheriff department was \$.10 million under budgeted revenue due to the jail population being down from 2014 estimates.

Within expenditures in total, actual expenditures were \$4.5 million below budgeted amounts. Of this amount approximately \$2.8 million of this amount is due to restricted and committed funds that will be carried into the 2015 budget. Some of the larger areas contributing to this were:

- General Government expenditures were \$1.5 million below budgeted amounts.
- Public Safety expenditures were \$1.6 million below budgeted amounts.
- Culture, Recreation and Education expenditures were \$.4 million below budgeted amounts.

The graphs on the subsequent page depict actual revenues and expenditures compared to the original and amended budgets.

**Jefferson County, Wisconsin**  
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**Capital assets and Debt Administration**

**Capital Assets** – The County’s investment in capital assets for its governmental and business type activities as of December 31, 2014 was \$100.2 million, net of accumulated depreciation and related debt. The County issued \$13.5 million of general obligation bonds, however \$2.2 million of the proceeds were unspent at the end of the year and remain in fund balance to be used in 2015. The increase over the prior year was \$3.2 million or 3.3%. Some areas that

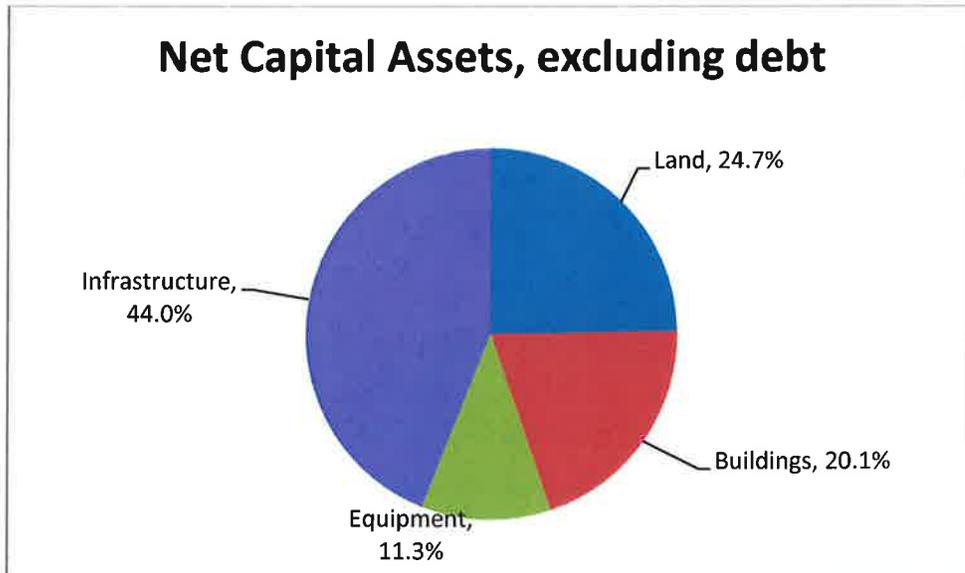
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experienced the largest increases were construction in progress on infrastructure of \$3.3 million that will not be completed until 2015. There was an increase for land of flood mitigation properties of \$.75 million. Included in construction in progress is the new Highway facility of \$12.1 million, however that is reduced by debt of \$11.6 million. Infrastructure decreased by \$1.3 million. Equipment increased by \$.30 million.

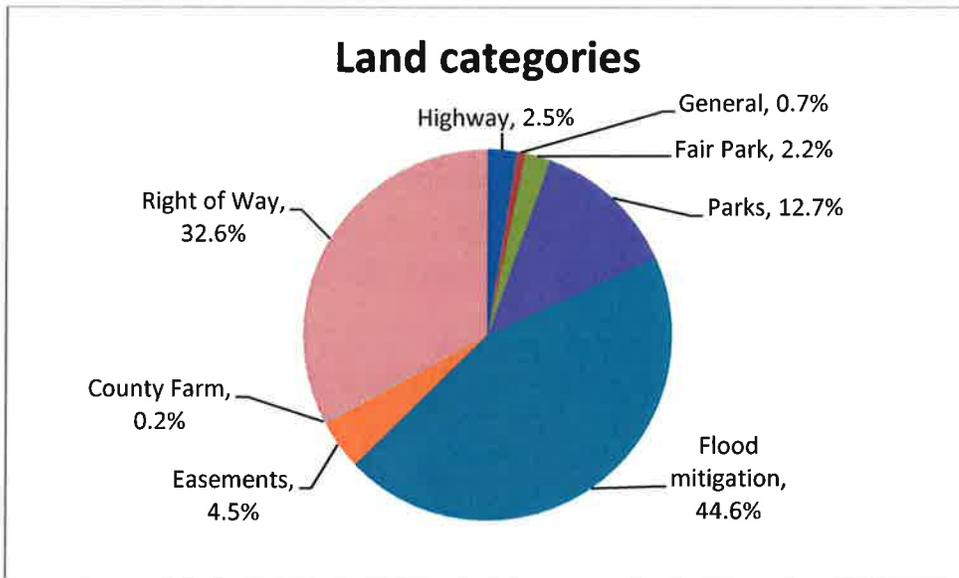
The County's infrastructure assets are recorded at historical cost in the government-wide financial statements. Further details of the County's capital assets can be found in the notes to the financial statements on pages 54-55. In addition, the charts below provide a graphical breakdown.

**Capital Assets (Net of Depreciation)**

(in thousands)	<u>Gov't Activities</u>		<u>Bus-Type Activities</u>		<u>Total</u>	
	2014	2013	2014	2013	2014	2013
Land	\$ 26,908	\$ 26,050	\$ 703	\$ 703	\$ 27,611	\$ 26,753
Buildings	8,773	9,189	575	660	9,348	9,849
Machinery and Equipment	5,164	4,803	7,451	7,514	12,615	12,317
Infrastructure	45,379	46,676	-	-	45,379	46,676
Construction in Progress	3,769	459	13,082	906	16,851	1,365
Total	<u>\$ 89,993</u>	<u>\$ 87,177</u>	<u>\$ 21,811</u>	<u>\$ 9,783</u>	<u>\$ 111,804</u>	<u>\$ 96,960</u>



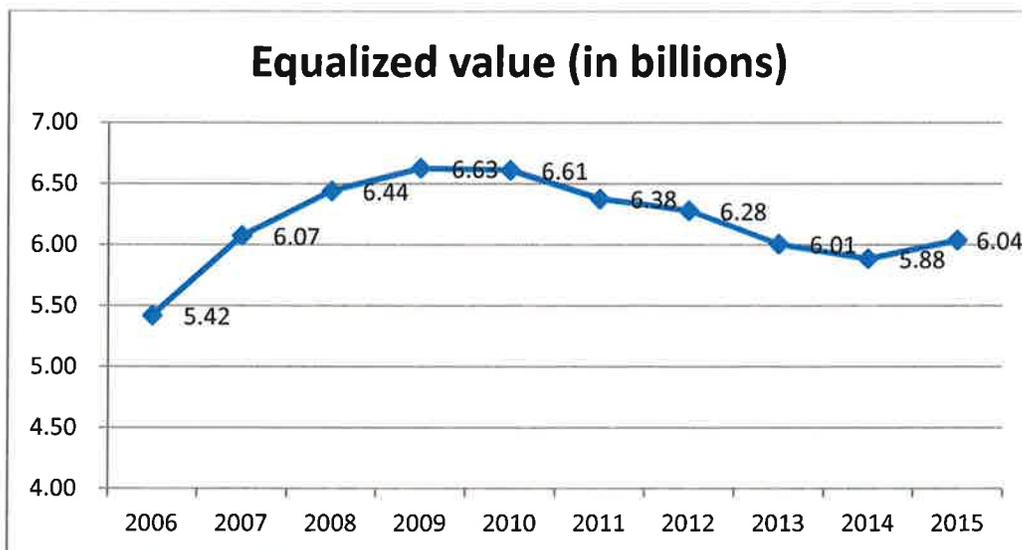
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**Long-term debt** -- At the end of the current fiscal year, the County had total general obligation debt outstanding of \$13.5 million. The County under the new standardized rating system from Moody's Investor Service for its general obligation debt is an Aa2, which is the third highest rating possible. Further details of the County's long-term debt activity can be found in the notes to the financial statements on pages 57-58.

**Economic Factors and Next year's Budget and Rates**

Located between the two largest population centers in the State of Wisconsin (i.e. Milwaukee and Madison), the County has averaged annual decrease in growth of 1.77% over the last five years. The growth has been negative since 2010 and in 2015 showed a positive growth of 2.58%.



**Jefferson County, Wisconsin**  
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The County has approved a new Highway Facility and has issued debt of \$3.505 million in 2013 and in 2014 another \$9.995 million for a total of \$13.5 million. On May 12, 2015 the County issued \$3.885 of debt in 2015. This should be the last issuance of debt that is needed for construction of the Highway Department main shop and two satellite shops. Current Wisconsin Statutes allows the levy to be raised by the new debt amount. If this happens, there will be a spike in the tax levy.

**Contacting the County's Financial Management**

This financial report is designed to provide a general overview of the County's finances for all those with an interest in them, comply with finance-related laws, and demonstrate the County's commitment to public accountability. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Jefferson County Finance Department, 311 S. Center Avenue, Jefferson, WI 53549.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Net Position**  
**December 31, 2014**

	<u>Governmental Activities</u>	<u>Business-type Activities</u>	<u>Total</u>
<b>Assets</b>			
Cash and Cash Equivalents	\$ 13,868,623	\$ 5,996,083	\$ 19,864,706
Investments	16,113,633	-	16,113,633
Receivables, net			
Taxes	29,113,102	5,743,609	34,856,711
Accounts	5,013,334	383,490	5,396,824
Inventories	11,788	1,222,124	1,233,912
Prepaid Items	1,267,337	70,966	1,338,303
Deposits Held by Mutual Insurance Company	783,000	-	783,000
Restricted Cash and Cash equivalents	1,263,083	-	1,263,083
Capital Assets, Not Being Depreciated	30,677,701	13,785,433	44,463,134
Capital Assets, Being Depreciated, Net of Accumulated Depreciation	59,315,703	8,025,972	67,341,675
<b>Total Assets</b>	<u>157,427,304</u>	<u>35,227,677</u>	<u>192,654,981</u>
<b>Liabilities</b>			
Accounts Payable	6,026,613	214,008	6,240,621
Delinquent Special Assessments			
Due to Other Governments	108,820	-	108,820
Accrued Payroll and Related Liabilities	2,025,952	234,727	2,260,679
Accrued Interest Payable	95,144	-	95,144
Unearned Revenues	61	-	61
Liabilities Payable from Restricted Assets	830,882	-	830,882
Long Term Liabilities			
Accrued Compensated Absences			
Current Portion	3,169,662	469,040	3,638,702
Noncurrent Portion	710,062	111,552	821,614
General Obligation Debt			
Current Portion	1,010,842	-	1,010,842
Noncurrent Portion	12,798,530	-	12,798,530
<b>Total Liabilities</b>	<u>26,776,568</u>	<u>1,029,327</u>	<u>27,805,895</u>
<b>Deferred Inflows of Resources</b>			
Subsequent year tax levy	22,654,597	5,743,609	28,398,206
<b>Net Position</b>			
Net Investment in Capital Assets	89,993,404	21,811,405	100,197,622
Restricted			
County Board-Historical Society	3,308	-	3,308
Economic Development	213,865	-	213,865
Economic Development-Revolving Loan Fund	709,557	-	709,557
Register of Deeds-Fees	217,534	-	217,534
County Clerk-ICC	296	-	296
Land Information-Fees	98,761	-	98,761
Parks-Donated Funds	140,562	-	140,562
Public Safety	469,851	-	469,851
UW Extension Programs	390	-	390
Fair Park-Donated Funds	25,827	-	25,827
Zoning-Landfill	275,502	-	275,502
Health and Human Services	927,094	-	927,094
Debt Service	187,590	-	187,590
Road Improvement Projects-Municipalities	-	135,248	135,248
Unrestricted	<u>14,732,598</u>	<u>6,508,088</u>	<u>32,847,873</u>
<b>Total Net Position</b>	<u>\$ 107,996,139</u>	<u>\$ 28,454,741</u>	<u>\$ 136,450,880</u>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Activities**  
**For the Year Ended December 31, 2014**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Assets		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business- Type Activities	Totals
<b>Primary Government</b>							
<b>Governmental Activities</b>							
General Government	\$ 7,862,754	\$ 1,280,120	\$ 560,049	\$ -	\$ (6,022,585)	\$ -	\$ (6,022,585)
Public Safety	13,405,351	1,056,403	323,386	660,167	(11,365,395)	-	(11,365,395)
Public Works	2,260,260	132,335	40,486	-	(2,087,439)	-	(2,087,439)
Health and Human Services	23,715,577	6,258,294	8,419,316	-	(9,037,967)	-	(9,037,967)
Culture, Recreation, and Education	3,658,575	1,227,355	155,176	-	(2,276,044)	-	(2,276,044)
Conservation and Development	1,300,254	286,490	241,397	-	(772,367)	-	(772,367)
Interest on Debt	172,775	-	-	-	(172,775)	-	(172,775)
<b>Total Governmental Activities</b>	<u>52,375,546</u>	<u>10,240,997</u>	<u>9,739,810</u>	<u>660,167</u>	<u>(31,734,572)</u>	<u>-</u>	<u>(31,734,572)</u>
<b>Business-type Activities</b>							
Highway	6,199,623	3,241,907	1,583,597	-	-	(1,374,119)	(1,374,119)
<b>Total Primary Government</b>	<u>\$ 58,575,169</u>	<u>\$ 13,482,904</u>	<u>\$ 11,323,407</u>	<u>\$ 660,167</u>			
<b>General Revenues</b>							
Property Taxes, Levied for General Purposes					21,822,668	5,949,105	27,771,773
Property Taxes, Levied for Debt Service					-	-	-
Sales tax					5,597,515	-	5,597,515
Other Taxes					216,987	-	216,987
State Aids Not Restricted to Specific Functions					2,158,512	-	2,158,512
Investment Earnings					371,016	-	371,016
Gain on Sale of Capital Assets					-	176,939	176,939
<b>Total General Revenues</b>					<u>30,166,698</u>	<u>6,126,044</u>	<u>36,292,742</u>
<b>Transfers In</b>					3,934,579	12,176,133	16,110,712
<b>Transfers Out</b>					<u>(12,176,133)</u>	<u>(3,934,579)</u>	<u>(16,110,712)</u>
<b>Change in Net Position</b>					(9,809,428)	12,993,479	3,184,051
<b>Net Position</b>							
<b>Beginning of Year</b>					<u>117,805,567</u>	<u>15,461,262</u>	<u>133,266,829</u>
<b>End of Year</b>					<u>\$ 107,996,139</u>	<u>\$ 28,454,741</u>	<u>\$ 136,450,880</u>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Balance Sheet**  
**Governmental Funds**  
**December 31, 2014**

	General	Special Revenue Fund Human Services	Capital Projects	Nonmajor Governmental Funds	Total
<b>Assets</b>					
Cash and Cash Equivalents	\$ 10,499,040	\$ 300,697	\$ 2,202,185	\$ 866,701	\$ 13,868,623
Investments	16,113,633	-	-	-	16,113,633
Property Taxes Receivables					
Current Year Tax Levy	13,325,740	8,350,391	-	2,055,319	23,731,450
Delinquent Property Taxes	5,381,652	-	-	-	5,381,652
Accounts Receivable					
Due from Other Government Units	1,869,710	676,205	-	44,712	2,590,627
General Accounts Receivable	1,615,317	658,105	-	149,283	2,422,705
Inventories	11,788	-	-	-	11,788
Prepaid Expenditures	1,004,394	242,230	-	20,713	1,267,337
Deposit Held by Mutual Insurance Company	783,000	-	-	-	783,000
Restricted Cash and Cash Equivalents	956,136	306,947	-	-	1,263,083
<b>Total Assets</b>	<b>51,560,410</b>	<b>10,534,575</b>	<b>2,202,185</b>	<b>3,136,728</b>	<b>67,433,898</b>
<b>Liabilities</b>					
Accounts Payable	\$ 5,400,655	\$ 1,454,656	\$ -	\$ -	\$ 6,855,311
Delinquent Special Assessments Due to Other Governments	108,820	-	-	-	108,820
Accrued Liabilities	1,971,439	53,695	-	3,000	2,028,134
Unearned Revenues	61	-	-	-	61
<b>Total Liabilities</b>	<b>7,480,975</b>	<b>1,508,351</b>	<b>-</b>	<b>3,000</b>	<b>8,992,326</b>
<b>Deferred Inflows of Resources</b>					
Subsequent Year Tax Levy	12,248,887	8,350,391	-	2,055,319	22,654,597
Delinquent Taxes	2,075,013	-	-	-	2,075,013
Grant Funds	77,999	-	-	-	77,999
Delinquent Fees	382,317	-	-	-	382,317
<b>Total Deferred Inflows of Resources</b>	<b>14,784,216</b>	<b>8,350,391</b>	<b>-</b>	<b>2,055,319</b>	<b>25,189,926</b>
<b>Fund Balances</b>					
Nonspendable	4,997,001	242,230	-	20,713	5,259,944
Restricted					
County Board	3,308	-	-	-	3,308
Economic Development	213,865	-	-	-	213,865
Economic Development-Revolving Loan Fund	709,557	-	-	-	709,557
Register of Deeds-statute	217,534	-	-	-	217,534
County Clerk-ICC Funds	296	-	-	-	296
Land Information-statute	98,761	-	-	-	98,761
Parks improvements	140,562	-	-	-	140,562
Public Safety programs	469,851	-	-	-	469,851
UW Extension educational activities	390	-	-	-	390
Fair Park-donations	25,827	-	-	-	25,827
Zoning	275,502	-	-	-	275,502
Health and Human Services Programs	-	36,275	-	870,106	906,381
Debt Service Fund	-	-	-	187,590	187,590
Capital Projects Fund	-	-	2,202,185	-	2,202,185
Committed	2,647,892	397,328	-	-	3,045,220
Assigned	2,809,588	-	-	-	2,809,588
Unassigned	16,685,285	-	-	-	16,685,285
<b>Total Fund Balances</b>	<b>29,295,219</b>	<b>675,833</b>	<b>2,202,185</b>	<b>1,078,409</b>	<b>33,251,646</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 51,560,410</b>	<b>\$ 10,534,575</b>	<b>\$ 2,202,185</b>	<b>\$ 3,136,728</b>	

Amounts reported for the governmental activities in the statement of net position are different because:

Capital assets used in governmental funds are not financial resources and therefore not reported in the funds.	89,993,404
Long term debt is not due and payable in the current period and therefore is not reported in the funds.	(13,500,000)
Bond issue premium is to be amortized over the life of the bond and therefore not reported in the funds.	(309,372)
Accrued interest is not due and payable in the current period and therefore is not reported in the funds.	(95,144)
Other long-term assets that are not available to pay current period expenditures and are therefore deferred in the funds.	2,535,329
Compensated absences are not due and payable in the current period and therefore are not reported in the funds.	(3,879,724)

**Total Net Position as per Statement of Net Position** **\$ 107,996,139**

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Year Ended December 31, 2014**

	General	Special Revenue Fund Human Services	Capital Projects	Nonmajor Governmental Funds	Total
<b>Revenues</b>					
Property Taxes	\$ 12,903,648	\$ 8,302,128	\$ -	\$ 887,279	\$ 22,093,055
Sales Taxes	5,597,515	-	-	-	5,597,515
Intergovernmental Revenues	5,351,023	6,711,427	-	499,039	12,561,489
Licenses and Permits	197,419	-	-	-	197,419
Fines and Forfeitures	435,975	-	-	-	435,975
Public Charges for Services	2,353,041	3,774,250	-	995,815	7,123,106
Intergovernmental Charges	593,460	1,365,893	-	82,679	2,042,032
Miscellaneous Revenues	1,038,070	165,591	40,988	4,690	1,249,339
<b>Total Revenues</b>	<u>28,470,151</u>	<u>20,319,289</u>	<u>40,988</u>	<u>2,469,502</u>	<u>51,299,930</u>
<b>Expenditures</b>					
General Government	7,481,017	-	-	-	7,481,017
Public Safety	12,963,137	-	-	-	12,963,137
Premium on Debt Issued	1,444,078	19,720,100	-	2,409,446	23,573,624
Public Works	118,137	-	-	-	118,137
Culture, Recreation, and Education	3,287,740	-	-	-	3,287,740
Conservation and Development	1,354,083	-	-	-	1,354,083
Capital Outlay	1,999,244	332,534	12,176,133	27,365	14,535,276
Debt Service					
Principal	-	-	-	-	-
Interest and fiscal charges	-	-	99,701	85,102	184,803
<b>Total Expenditures</b>	<u>28,647,436</u>	<u>20,052,634</u>	<u>12,275,834</u>	<u>2,521,913</u>	<u>63,497,817</u>
<b>Revenues Over (Under) Expenditures</b>	<u>(177,285)</u>	<u>266,655</u>	<u>(12,234,846)</u>	<u>(52,411)</u>	<u>(12,197,887)</u>
<b>Other Financing Sources (Uses)</b>					
General obligation debt issued	-	-	9,807,410	187,590	9,995,000
Premium on debt issued	-	-	223,236	-	223,236
Transfer In	255,258	-	-	-	255,258
Transfer Out	-	(255,258)	-	-	(255,258)
<b>Total Other Financing Sources (Uses)</b>	<u>255,258</u>	<u>(255,258)</u>	<u>10,030,646</u>	<u>187,590</u>	<u>10,218,236</u>
<b>Change in Fund Balances</b>	77,973	11,397	(2,204,200)	135,179	(1,979,651)
<b>Fund Balances, Beginning of Year</b>	<u>29,217,246</u>	<u>664,436</u>	<u>4,406,385</u>	<u>943,230</u>	<u>35,231,297</u>
<b>Fund Balances, End of Year</b>	<u>\$ 29,295,219</u>	<u>\$ 675,833</u>	<u>\$ 2,202,185</u>	<u>\$ 1,078,409</u>	<u>\$ 33,251,646</u>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities**  
**December 31, 2014**

Net Changes in Fund Balances - Total Governmental Funds		\$ (1,979,651)
<p>Amounts reported for governmental activities in the statement of activities are different because governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and report as depreciation expense.</p>		
Capital outlay reported in governmental statements	\$ 2,359,143	
Infrastructure transferred from the Highway Department	<u>3,934,579</u>	
Total capital outlay and infrastructure		6,293,722
Depreciation expense reported in the statement of activities		(3,389,714)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds		(220,087)
<p>The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on the net position.</p>		
Proceeds of long term debt issued		(9,995,000)
<p>Governmental funds report debt premiums or discounts as other financing sources (uses) or expenditures. However, in the statement of net position, these are deferred and reported as other assets or adjustments to long-term debt. They are amortized over the period the debt is outstanding in the statement of activities and are reported as interest expense.</p>		
Premium on debt issued		(223,236)
Interest payments on outstanding debt are reported in the governmental funds as an expenditure when paid, but in the statement of activities interest is reported as it accrues.		(87,674)
Certain employee benefits are reported in the governmental funds when amounts are paid. The statement of activities reports the value of benefits earned during the year.		(120,044)
<p>In governmental funds the entire proceeds, if any, from the disposal of capital assets is reported as other financing sources. In the statement of activities, only the gain or loss on the disposal is reported.</p>		
Loss on disposal reported on the statement of activities		<u>(87,744)</u>
Change in Net Position for Governmental Activities		<u><u>\$ (9,809,428)</u></u>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Net Position**  
**Proprietary Funds**  
**December 31, 2014**

	<b>Highway</b>
<b>Assets</b>	
Current Assets	
Cash and Cash Equivalents	\$ 5,996,083
Property Taxes Receivable-Current Year Tax Levy	5,743,609
Accounts Receivable	
Due from Other Government Units	363,774
General Accounts Receivable	19,716
Inventories	1,222,124
Prepaid Expenditures	70,966
Total Current Assets	13,416,272
Noncurrent Assets	
Capital Assets	
Land	703,154
Buildings and Improvements	2,725,493
Machinery and Equipment	13,611,173
Construction In Progress	13,082,279
Less Accumulated Depreciation	(8,310,694)
Total Capital Assets, Net of Accumulated Depreciation	21,811,405
<b>Total Assets</b>	<b>35,227,677</b>
<b>Liabilities</b>	
Current Liabilities	
Accounts Payable	214,008
Accrued Liabilities	234,727
Accrued Compensated Absenses, Current Portion	469,040
Total Current Liabilities	917,775
Noncurrent Liabilities	
Accrued Compensated Absenses, Noncurrent Portion	111,552
<b>Total Liabilities</b>	<b>1,029,327</b>
<b>Deferred Inflows</b>	
Subsequent Year Tax Levy	5,743,609
<b>Net Position</b>	
Investment in Capital Assets	21,811,405
Restricted for Municipal Road Aid Projects	135,248
Unrestricted	6,508,088
<b>Total Net Position</b>	<b>\$ 28,454,741</b>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Net Position**  
**Proprietary Funds**  
**For the Year Ended December 31, 2014**

	<b>Highway</b>
<b>Operating Revenues</b>	
Charges for Services	\$ 2,955,588
Miscellaneous Revenues	286,319
<b>Total Operating Revenues</b>	3,241,907
<b>Operating Expenses</b>	
Operation and Maintenance	9,045,696
Depreciation	1,088,506
<b>Total Operating Expenses</b>	10,134,202
<b>Operating Loss</b>	(6,892,295)
<b>Nonoperating Revenues</b>	
Property Taxes	5,949,105
Intergovernmental Revenue	1,583,597
Gain on Disposal of Assets	176,939
<b>Total Nonoperating Revenues</b>	7,709,641
<b>Income Before Contributions</b>	817,346
<b>Capital Contributions</b>	12,176,133
<b>Change in Net Position</b>	12,993,479
<b>Net Position, Beginning of Year</b>	15,461,262
<b>Net Position, End of Year</b>	\$ 28,454,741

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2014**

	<b>Highway</b>
<b>Cash Flows from Operating Activities</b>	
Receipts from Customers and Users	\$ 3,598,997
Payments to Suppliers	(3,220,395)
Payments to Employees	(6,024,312)
<b>Net Cash Used in Operating Activities</b>	<b>(5,645,710)</b>
 <b>Cash Flows from Noncapital Financing Activities</b>	
General Property Taxes	5,949,105
Intergovernmental Revenue	1,583,597
<b>Net Cash Provided by Noncapital Financing Activities</b>	<b>7,532,702</b>
 <b>Cash Flows from Capital and Related Financing Activities</b>	
Acquisition and Construction of Capital Assets	(763,600)
<b>Net Cash Used in Capital and Related Financing Activities</b>	<b>(763,600)</b>
 <b>Cash and Cash Equivalents - Beginning of Year</b>	<b>4,872,691</b>
 <b>Cash and Cash Equivalents - End of Year</b>	<b>\$ 5,996,083</b>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**For the Year Ended December 31, 2014**

**Reconciliation of Operating Loss to Net Cash  
Used in Operating Activities**

Operating Loss	\$ (6,892,295)
Adjustments to Reconcile Operating Loss to Net Cash Used in Operating Activities	
Depreciation expense	1,088,506
Change in Assets and Liabilities	
Accounts Receivable	357,090
Inventories	(296,176)
Prepaid Items	1,471
Accounts Payable	19,552
Accrued Payroll	50,927
Other Compensated Absences	25,215
<b>Net Cash Used in Operating Activities</b>	<u><u>\$ (5,645,710)</u></u>

**Noncash Transactions**

Capital Assets Transferred from Capital Projects Fund	12,176,133
Capital Additions for Equipment Received in Exchange for Equipment Traded-in	\$ 1,087,631
Net Book Value of Disposal of Capital Assets for Equipment Traded-in	<u>(910,692)</u>
Gain on Assets for Equipment Traded-in	<u><u>\$ 176,939</u></u>

The accompanying notes are an integral part of the financial statements.

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the significant accounting policies utilized by Jefferson County, Wisconsin (Jefferson County or County).

**A. Reporting Entity**

Jefferson County is a municipal corporation under the laws of the State of Wisconsin and is governed by an elected thirty member Board of Supervisors. This report includes all of the funds of Jefferson County. The reporting entity for the County consists of (a) the primary government, (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that their exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

A legally separate organization should be reported as a component unit if the elected officials of the primary government are financially accountable to the organization. The primary government is financially accountable if it appoints a voting majority of the organization's governing body and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial benefits to or burdens on the primary government. The primary government may be financially accountable if an organization is fiscally dependent on the primary government.

A legally separate, tax exempt organization should be reported as a component unit of a reporting entity if all of the following criteria are met: (1) the economic resources received or held by the separate organization are entirely or almost entirely for the direct benefit of the primary government, its component units, or its constituents; (2) the primary government is entitled to, or has the ability to otherwise access, a majority of the economic resources received or held by the separate organization; (3) the economic resources received or held by an individual organization that the specific primary government, or its component units, is entitled to, or has the ability to otherwise access, are significant to that primary government.

This report does not contain any component units.

JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**B. Government-wide and fund financial statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely, to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 120 days (exception to this is property taxes, which are 60 days) of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes are recorded in the year levied as receivables and deferred inflows. They are recognized as revenues in the succeeding year when services financed by the levy are being provided.

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**B. Government-wide and fund financial statements (continued)**

Intergovernmental aids and grants are recognized as revenues in the period the County is entitled to the resources and the amounts are available. Amounts owed to the County, which are not available, are recorded as receivables and deferred inflows of resources. Amounts received prior to the entitlement period are also recorded as deferred inflows of resources.

Revenues susceptible to accrual include general intergovernmental assistance, intergovernmental contracts/grants, interdepartmental revenues, property taxes, miscellaneous taxes, charges for services and interest. Other general revenues such as fines and forfeitures, inspection fees, recreation fees, and miscellaneous revenues are recognized when received in cash or when measureable and available under criteria described above.

The County reports deferred inflows and unearned revenues on the governmental funds balance sheet. Deferred inflows of resources arise from taxes levied in the current year that are for subsequent year's operations. For governmental fund financial statements, deferred inflows of resources arise when potential revenue does not meet both the "measureable" and "available" criteria for recognition in the current period. Unearned revenues arise when resources are received before the County has a legal claim to them, as when grant monies are received prior to the incurrence of qualifying expenditures. In subsequent periods, when both revenue recognition criteria are met, or when the County has a legal claim to the resources, the liability for deferred inflow of resources is removed from the balance sheet and revenue is recognized.

As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are charges between the government's functions. Elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as described for the business-type activities previously in this note.

The proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for proprietary funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**B. Government-wide and fund financial statements (continued)**

Funds are organized as major funds or nonmajor funds within the governmental and enterprise statements. A fund is considered major if it is the primary operating fund of the County or meets the following criteria:

- a. Total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type.
- b. The same element of the individual governmental fund or enterprise fund that met the 10 percent test is at least 5 percent of the corresponding total for all governmental and enterprise funds combined.
- c. In addition, any other governmental or enterprise funds that the County believes are particularly important to financial statement users may be reported as a major fund.

**C. Measurement focus, basis of accounting and financial statement presentation**

The government reports the following major governmental funds:

General Fund - The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those accounted for in another fund.

Human Service Fund – The fund accounts for the programs operated by the County's Human Services. Financing is provided by federal and state grants and property taxes.

Capital Projects Fund – The fund accounts for major construction projects by the County. This fund was used for the construction of the new highway facility.

The government reports the following major enterprise funds:

Highway Fund – The fund accounts for road and bridge maintenance and construction that are provided on a cost reimbursement basis.

In addition, the County reports the following nonmajor governmental funds:

Health Services Fund  
Debt Service Fund

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Assets, liabilities and net position or equity**

**1. Cash, cash equivalents, and investments**

The County's cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The County invests in accordance with the County's investment policy and Wisconsin State Statutes Section 66.0603. Under state statute, investments are limited to:

- Time deposits in any credit union, bank, savings bank, trust company, or savings and loan association authorized to transact business in the state;
- Bonds or securities of any county, city, drainage district, vocational education district, village, town, or school district of the state;
- Bonds or securities issued or guaranteed by the federal government;
- Any security which matures within not more than 7 years, if that security has a rating which is the highest or 2<sup>nd</sup> highest rating category assigned by Standard & Poor's corporation, Moody's investors service, or similar rating agency;
- Securities of an open-end management investment company or investment trust, if the company or trust does not charge a sales load, is registered under the investment company act of 1940, and if the portfolio is limited to bonds and securities issued by the federal government, bonds that are guaranteed as to principal and interest by the federal government, or repurchase agreements that are fully collateralized by bonds or securities of the federal government,
- The state local government investment pool.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income. The difference between the bank statement balance and carrying value is due to outstanding checks and/or deposits in transit.

**2. Receivables and Payables**

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans).

All trade and property tax receivables are shown net of an allowance for uncollectibles.

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Assets, liabilities and net position or equity (continued)**

**2. Receivables and Payables (continued)**

Wisconsin cities, villages, and towns are charged with the responsibility of assessing taxable property, collecting taxes and making distribution to the state, county, school districts, and other taxing jurisdictions. Property of manufacturing establishments and utilities is assessed by the State Department of Revenue. All assessments are made as of January 1. Taxes on real estate and personal property are levied in December of each year by each municipality within the County for each taxing jurisdiction in amounts that, when collected in the ensuing year, are sufficient to cover net operating expenses, debt service, and other expenditures of the said taxing jurisdiction.

In all taxation districts, real property taxes must either be paid in full by January 31 to the taxation district treasurer, or paid in two or more installments with the first installment paid by January 31 and the balance due by July 31. Amounts paid after January 31 are paid to the County Treasurer. During February, all tax rolls are turned over to the County Treasurer who then continues to collect all delinquent and postponed taxes. Personal property taxes, special assessments, special charges and special taxes must be paid in full by January 31.

During January and February, the taxation district treasurer settles with other taxing jurisdictions for all collections through the preceding month. During August, the County Treasurer must settle in full with the underlying taxing jurisdictions for all real estate and special taxes (except special assessments). The County may then recover any tax delinquencies by enforcing the lien on the property (which commences on September 1) and retain any penalties or interest on the delinquencies for which it has settled.

Collection of delinquent personal property taxes is the duty of the local taxation district treasurer. However, if they remain uncollected after one year, each taxing jurisdiction may be billed their proportionate amount.

**3. Inventories**

Inventories are recorded at cost, which approximates market, using the first-in, first-out method. Inventories consist of expendable supplies held for consumption. The cost is recorded as an expenditure at the time individual inventory items are consumed rather than when purchased.

Inventories of governmental funds in the fund financial statements are offset by nonspendable balances in the respective funds to indicate that they do not represent spendable available financial resources.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Assets, liabilities and net position or equity (continued)**

**4. Prepaid Items**

Certain payments made to vendors that will benefit periods beyond the end of the current fiscal year are recorded as prepaid items. The cost of prepaid items is recorded as expenditures/expenses when consumed rather than purchased.

Prepaid items of governmental funds in the fund financial statements are offset by nonspendable balances in the respective funds to indicate that they do not represent spendable available financial resources.

**5. Capital assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the statement of net position for the governmental activities in the government-wide financial statements. Capital assets are defined by the government as assets with an estimated useful life in excess of one year and an initial cost of more than \$5,000 for all funds. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

The County participated in a flood mitigation program in which purchased property is held for flood mitigation purposes.

Property, plant, and equipment of the primary government, as well as the component units, is depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	25 - 50
Road surfaces	25
Bridges	50
Equipment	3 to 15

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (continued)

**D. Assets, liabilities and net position or equity** (continued)

6. Compensated absences

It is the government's policy to permit employees to accumulate earned but unused vacation and sick pay benefits up to certain limits. All vacation and sick pay is accrued when incurred in the government-wide financial statements. Sick pay is accrued as a liability on the government-wide financial statements as the benefits are earned by the employee but only to the extent it is probable that the employer will compensate the employees for the benefits through cash payments conditioned on the employees' termination or retirement. A liability for these amounts is reported in governmental fund financial statements only if they have matured, for example, as a result of employee resignations and retirements.

7. Deferred inflows of resources and unearned revenues

Governmental funds report deferred inflows of resources in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Unearned revenues are recorded for resources that have been received, but not yet earned.

8. Self-funded insurance

The County is self-insured for its dental and worker's compensation claims. The claim costs are accounted for in the General Fund. The County calculates the contribution per employee for dental and worker's compensation insurance, which is used to charge other funds. An estimated liability for dental, general liability, and worker's compensation insurance claim incurred but not reported has been accrued in the General, Human Services, Health Services and Highway Funds.

9. Long-term obligations

In the government-wide financial statements, long-term debt, and other long-term obligations are reported as liabilities in the governmental activities statement of net position. Bond premiums and discounts are amortized over the life of the bonds on a straight-line method basis, which approximates the effective interest rate method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Assets, liabilities and net position or equity (continued)**

10. Fund equity

Government-Wide Statements:

Equity is classified as net position government-wide and proprietary fund statements and displayed in three components:

- a. The net investment in capital assets component of net position consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. The restricted component of net position consists of restricted assets reduced by liabilities and deferred inflows of resources related to those assets. Generally, a liability or deferred inflow relates to restricted assets if the asset results from a resource flow that also results in the recognition of a liability or deferred inflows or if the liability will be liquidated with the restricted assets reported.
- c. The *unrestricted* component of net position is the amount of the assets and deferred outflows, net of the liabilities and deferred inflows that are not included in the determination of net investment in capital assets or the restricted components of net position.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources, as they are needed.

Fund Statements:

Governmental fund equity is classified as fund balance. In accordance with Governmental Accounting Standards Board Statement No. 54 – *Fund Balance Reporting and Governmental Fund Type Definitions*, the County classifies governmental fund balances as follows:

- a. Nonspendable - includes fund balance amounts that cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact.
- b. Restricted - includes fund balance amounts when constraints placed on the use of the resources are either (1) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

**JEFFERSON COUNTY, WISCONSIN**  
**NOTES TO BASIC FINANCIAL STATEMENTS**  
**December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**D. Assets, liabilities and net position or equity (continued)**

10. Fund equity (continued)

- c. Committed - includes fund balance amounts that can only be used for specific purposes pursuant to constraints imposed by a resolution of the County Board. Committed amounts cannot be used for any other purpose unless the County Board removes or changes the specified use by taking the same type of action it employed to preciously commit those funds.
- d. Assigned - includes fund balance amounts that are considered by the government's intent to be used for a specific purpose, but are neither restricted nor committed. Fund balances may be assigned through the following: (1) The County Board has adopted a financial policy authorizing administration and committees of the County Board to assign amount for a specific purpose and (2) All remaining positive spendable amounts in the governmental funds, other than the general fund, that are neither restricted nor committed. The fund balance policy includes vested benefits to be fully funded through assigned fund balance. Also included in assigned fund balance, with approval through the County Board, is the remaining balance of the Health Service Fund.
- e. Unassigned - includes the residual general fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. It also includes deficit fund balance amounts in other governmental funds.

The County considered restricted amounts to be spent first when restricted, committed, assigned, and unassigned fund balances are available unless there are legal documents or contracts that prohibit doing this, such as in grant agreements requiring dollar for dollar spending. Additionally, the County will first use committed, then assigned, and lastly unassigned amounts of unrestricted fund balances when expenditures are made.

The County has adopted a policy to maintain 3 months of budgeted General and Health Department fund expenditures in its respective fund balances. The General Department is included in the unassigned fund balance and the Health Department is included in restricted fund balance.

The County's total column for net position has been adjusted for the 2013A and the 2014A General Obligation County Building Bonds recorded as governmental debt, but used to construct business-type activity capital assets. Neither the governmental or business-type activities net investment in capital assets have been reduced by those bonds, but the total column does reflect that reduction to properly reflect the bonds affect on total net position

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)**

**E. Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

**II. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY**

During October, County management submits to the County Board a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them. After submission to the governing body, public hearings are held to obtain taxpayer comments. Following the public hearings, the proposed budget, including authorized additions and deletions, is legally enacted by County Board action.

Budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the governmental and proprietary funds. Budget is defined as the originally approved budget plus or minus approved amendments. Individual amendments throughout the year were not material in relation to the original budget. Budget appropriations not expended during the year are closed to fund balance unless authorized by the governing body to be forwarded into the succeeding year's budget.

During the year, formal budgetary integration is employed as a management control device for the governmental and proprietary funds.

The legal level of budgetary control is the function level. The detailed budget document is prepared by department level but monitored at the cost center level. A cost center can be a department or an activity within a department. Management can make transfers within a department without the approval of the County Board. Transfers between departments or budget amendments requiring the use of fund balance require initial approval by management and are subsequently authorized by the Finance Committee or County Board.

Expenditures exceeded appropriations in the following funds/functions:

Human Services Fund:	
Capital Outlay	\$ 182,904
Health Services Fund:	
Health and Human Services	24,677

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS**

**A. Cash, cash equivalents and investments**

The County maintains various cash and investment accounts, including pooled funds that are available for use by all funds. Each fund's portion of these accounts is displayed in the financial statements as "Cash and Cash Equivalents" and "Investments."

The carrying amount of the County's cash, cash equivalents, and investments consist of the following:

Demand Deposits	\$ 1,160,358
Petty Cash	4,700
Mutual Funds	58,524
Certificates of Deposit	305,000
Local Government Investment Pool (LGIP)	19,599,207
US Treasury Notes	5,041,113
Federal Home Loan Bank Notes	7,155,644
Corporate Bonds	3,916,876
<b>Total Cash, Cash Equivalents, and Investments</b>	<b><u>\$ 37,241,422</u></b>

Cash and investments are presented in the statement of net position as follows:

Cash and Cash Equivalents	\$ 19,864,706
Investments	16,113,633
Restricted Cash	<u>1,263,083</u>
<b>Total cash, cash equivalents, and investments</b>	<b><u>\$ 37,241,422</u></b>

Deposits and investments of the County are subject to various risks. Presented below is a discussion of the specific risks and the County's policy related to the risk.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**A. Cash, cash equivalents and investments (continued)**

**1. Custodial Credit Risk**

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in possession of an outside party. The custodial risk for investments is the risk that, in the event of the failure of the counterparty (e.g., broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Wisconsin statutes require repurchase agreements to be fully collateralized by bonds or securities issued or guaranteed by the federal government or its instrumentalities. The County does not have an additional custodial credit risk policy.

Deposits in each local and area bank are insured by the FDIC in the amount of \$250,000 for demand deposits and \$250,000 for time and savings deposits.

Any losses caused by failure of public depositories are also covered by the State Deposit Guarantee Fund. The fund provides coverage of \$400,000 in each financial institution above the applicable insurance coverage provided by the FDIC. However, although the fund had reserves available at December 31, 2014, the future availability of resources to cover the losses cannot be projected because provisions of the 1985 Wisconsin Act 25 provided that the amount in the fund will be used to repay public depositors for losses until the appropriation is exhausted, at which time the fund is abolished. This coverage has not been considered in computing custodial credit risk.

The Wisconsin Local Government Investment Pool (LGIP) is part of the State Investment Fund (SIF), and is managed by the State of Wisconsin Investment Board. The SIF is not registered with the Securities and Exchange Commission, but operates under the statutory authority of Wisconsin Chapter 25. The SIF reports the fair value of its underlying assets annually. Participants in the LGIP have the right to withdraw their funds in total on one day's notice. At December 31, 2014, the fair value of the County's share of the LGIP's assets was substantially equal to the amount as reported in these statements.

As of December 31, 2014, \$1,204,418 of the County's deposits of \$1,707,889 with financial institutions was in excess of federal depository insurance limits and uncollateralized.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**A. Cash, cash equivalents and investments (continued)**

**2. Credit Risk**

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligations to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Wisconsin statutes limit investments in securities to the top two ratings assigned by nationally recognized statistical rating organizations.

The County's investment policy limits the County to investments of the following type:

- US Government securities
- US Government backed securities
- US Government Agencies that are implicitly backed by the US Government
- Wisconsin Local Government Investment Pool
- Commercial paper with companies rated AAA

In the event a corporate security subsequently drop below the rating, the County shall not purchase any additional securities issued by that corporation until such time as their rating returns to the required rating.

Below is a listing of the County investment balances subject to credit risk and the corresponding rating at the end of the year by Standard and Poor's:

<u>Security</u>	<u>Balance</u>	<u>Rating</u>
Corporate Bonds	\$ 983,806	AA+
Corporate Bonds	2,132,851	AA
Corporate Bonds	800,219	AA-
Local Government Investment Pool	19,599,207	Not rated
Money Market Mutual Fund	<u>58,524</u>	Not rated
<b>Total</b>	<b><u><u>\$ 23,574,607</u></u></b>	

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**A. Cash, cash equivalents and investments (continued)**

**3. Concentration of Credit Risk**

Concentration of credit risk refers to risk of loss attributed to the County investment in a single issuer. The County's investment policy related to concentration of credit risk is that the County Investment Officer shall diversify the investment portfolio within the allowed securities as needed with investment return, liquidity, and immediate cash flow needs kept in mind. The only limit related to concentration of securities with a single issuer shall be that no more than five percent (5%) of the investment portfolio shall be in commercial paper.

As of December 31, 2014, the issuer concentration is listed below.

<u>Issuer</u>	<u>Percent of Total Investments</u>
Federal Home Loan Bank Notes	20.0%

**4. Interest Rate Risk**

Interest rate risk is the risk that, changes in interest rates will adversely affect the fair value of an investment. The County's investment policy related to interest rate risk is that the County shall not have investments with maturities longer than 36 months unless specifically recommended by the Investment Officer and approved by the Finance Committee. As of December 31, 2014, the County had the following investments and maturities:

<u>Type of Investment</u>	<u>Fair Value</u>	<u>Average Maturity (Months)</u>
Money Market Mutual Fund	\$ 58,524	Not available
US Treasury Notes	5,041,113	22.48
Federal Home Loan Bank Notes	7,155,644	33.63
Corporate Bonds	3,916,876	27.96
Local Government Investment Pool	19,599,207	2.50

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**B. Restricted assets**

Restricted assets on December 31, 2014 consisted of cash, cash equivalents and investments held for the following purposes:

General Fund	
Park Land Purchase and Development	\$ 81,520
Park Endowment Fund (Carlin Weld)	5,000
Economic Development Revolving Loan Fund	351,906
Sheriff Restricted Purposes Checking Accounts	78,130
Clerk of Courts Certificate of Deposit	100,000
Clerk of Courts Checking	313,633
Clerk of Courts LGIP Investment	25,947
General Fund Total	956,136
Human Services	
Donation Accounts	4,643
Protective Payee Accounts	302,304
Human Services Total	306,947
<b>Total</b>	<b>\$ 1,263,083</b>

**C. Property tax apportionments**

Property taxes are apportioned annually in November to local taxing units within the County for financing state charges and the subsequent year's operations of the County. Since the November apportionment is for the subsequent year's budget, the County's apportionment is recorded as deferred inflows of resources at year-end. Property tax payments from individual property owners are due in two installments by January 31 and July 31. During the month of February, each local taxing district settles with the County for both collected and unpaid property taxes. At the February settlement, the County becomes responsible for the collection of unpaid property taxes, including unpaid property taxes returned by local taxing districts for financing their individual operations. Property taxes subsequently not paid by property owners by September 1 of the same year are considered delinquent. The delinquent taxes are then acquired by the County's General Fund in accordance with state statutes in order to provide the County with statutory lien.

Property taxes recorded on December 31, 2014 for collection in 2015 are for the following:

State apportionment	\$ 1,076,853
County apportionment	28,398,206
	29,475,059
<b>Total</b>	<b>\$ 29,475,059</b>

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**D. Delinquent property taxes - General Fund**

Delinquent property taxes of the General Fund represent unpaid property taxes on real estate, including state and local government equities therein. Under state statutes, the County annually reimburses the state and local governments, school districts, and technical colleges within the County for their equities in property taxes not collected from the property owner. Unless redeemed by the property owner, the County will eventually obtain tax deed ownership of the properties comprising delinquent taxes. In the past, the County has generally been able to recover its investment in delinquent taxes by sale of the tax deeded properties.

On December 31, 2014, the County's General Fund reports \$4,017,509 in delinquent taxes as tax certificates as shown in the following aging.

<u>Year Acquired</u>	<u>Total</u>	<u>Special Assessments</u>	<u>Net</u>
Prior to 2008	\$ 205,027	\$ -	\$ 205,027
2008	197,677	-	197,677
2009	286,753	6,579	280,174
2010	426,138	29,150	396,988
2011	619,522	26,854	592,668
2012	866,260	15,655	850,605
2013	1,494,370	-	1,494,370
<b>Total</b>	<b>\$ 4,095,747</b>	<b>\$ 78,238</b>	<b>\$ 4,017,509</b>

In 2005, the County adopted a resolution that limits the County's requirement to settle with other taxing jurisdictions for unpaid special assessments using county funds. The County has resolved to settle in full for unpaid special assessments or special charges not to exceed a total of \$10,000 per tax parcel. Included in the above tax certificates is \$78,238 of delinquent special assessments that exceed the County's threshold of \$10,000 per tax parcel. There is \$21,194 of interest on delinquent special assessments also outstanding. These amounts will be remitted to the appropriate taxing jurisdictions only to the extent collected by the County.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**E. Receivables**

Receivables as of year-end for the government's individual major funds, including the applicable allowances for uncollectible accounts, are as follows:

Property Taxes Levied for Subsequent Year	\$ 29,475,059
Delinquent Property Taxes	4,095,747
Interest on Delinquent Property Taxes	1,285,905
Total Delinquent Taxes	5,381,652
Total Taxes	34,856,711
Due From Other Government	2,954,399
Accounts Receivable	2,442,425
Total Accounts Receivable	5,396,824
Net Total Receivables	\$ 40,253,535

**F. Deferred inflows of resources**

Governmental funds report *deferred inflows of resources* in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. At the end of the current fiscal year, the various components of *deferred inflows of resources* reported in the governmental fund were as follows:

	Unavailable	Tax Levy	Total
Subsequent Year Property Tax Levy	\$ -	\$22,654,597	\$ 22,654,597
Delinquent Taxes	2,075,013	-	2,075,013
Grant Revenue	77,999	-	77,999
Delinquent Fees	382,317	-	382,317
Total	\$ 2,535,329	\$22,654,597	\$ 25,189,926

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**G. Capital assets**

Capital asset activity for the year ended December 31, 2014 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deletions</u>	<u>Ending Balance</u>
<b>Governmental activities</b>				
Capital Assets not Being Depreciated				
Land	\$ 5,483,940	\$ 111,437	\$ -	\$ 5,595,377
Land - Right of Way	9,011,505	-	-	9,011,505
Land - Flood Mitigation	11,554,357	746,685	-	12,301,042
Construction in Progress	459,633	3,310,144	-	3,769,777
Total Capital Assets, not Being Depreciated	<u>26,509,435</u>	<u>4,168,266</u>	<u>-</u>	<u>30,677,701</u>
Capital Assets Being Depreciated				
Buildings and Improvements	28,965,564	194,245	-	29,159,809
Roads and Bridges	68,721,974	624,435	348,900	68,997,509
Equipment	10,325,138	1,306,776	639,407	10,992,507
Total Capital Assets Being Depreciated	<u>108,012,676</u>	<u>2,125,456</u>	<u>988,307</u>	<u>109,149,825</u>
Accumulated Depreciation				
Buildings and Improvements	19,776,994	609,480	-	20,386,474
Roads and Bridges	22,045,865	1,851,264	278,392	23,618,737
Equipment	5,522,111	928,971	622,171	5,828,911
Total Accumulated Depreciation	<u>47,344,970</u>	<u>3,389,715</u>	<u>900,563</u>	<u>49,834,122</u>
Capital Assets Being Depreciated, Net of Accumulated Depreciation	<u>60,667,706</u>	<u>(1,264,259)</u>	<u>87,744</u>	<u>59,315,703</u>
Total Capital Assets, Net of Depreciation	<u>\$ 87,177,141</u>	<u>\$ 2,904,007</u>	<u>\$ 87,744</u>	<u>\$ 89,993,404</u>

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**G. Capital assets (continued)**

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Deductions</u>	<u>Ending Balance</u>
<b>Business Activities</b>				
Capital Assets not Being Depreciated				
Land-Highway	\$ 703,154	\$ -	\$ -	\$ 703,154
Construction in Progress	906,146	12,176,133	-	13,082,279
Total Capital Assets not Being Depreciated	<u>1,609,300</u>	<u>12,176,133</u>	<u>-</u>	<u>13,785,433</u>
Capital Assets Being Depreciated				
Buildings and Improvements	2,725,493	-	-	2,725,493
Equipment	13,204,998	1,851,230	1,445,055	13,611,173
Total Capital Assets Being Depreciated	<u>15,930,491</u>	<u>1,851,230</u>	<u>1,445,055</u>	<u>16,336,666</u>
Accumulated Depreciation				
Buildings and Improvements	2,065,259	84,820	-	2,150,079
Equipment	5,691,293	1,003,686	534,364	6,160,615
Total Accumulated Depreciation	<u>7,756,552</u>	<u>1,088,506</u>	<u>534,364</u>	<u>8,310,694</u>
Capital Assets Being Depreciated, Net of Accumulated Depreciation	<u>8,173,939</u>	<u>762,724</u>	<u>910,691</u>	<u>8,025,972</u>
Total Capital Assets, Net of Depreciation	<u>\$ 9,783,239</u>	<u>\$ 12,938,857</u>	<u>\$ 910,691</u>	<u>\$ 21,811,405</u>

Capital additions to the Highway Fund of \$12,176,133 were contributed from the Capital Projects Fund.

Depreciation expense was charged to functions/programs of the primary government as follows:

<b>Governmental Activities</b>	
General Government	\$ 10,648
Public Safety	370,838
Public Works	416,156
Health and Human Services	220,505
Culture, Recreation and Education	516,735
Conservation and Development	<u>1,854,833</u>
Total Depreciation Expense	<u>\$ 3,389,715</u>
Business-Type Activities-Highway	<u>\$ 1,088,506</u>

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**H. Interfund activity**

The details of interfund transfers for the year ended December 31, 2014 are shown below:

	<u>Transfer In</u>	<u>Transfer Out</u>	<u>Purpose</u>
General Fund			
Human Services	\$ 255,258	\$ -	Surplus
Human Services	-	255,258	Surplus
	<u>\$ 255,258</u>	<u>\$ 255,258</u>	

During the year, infrastructure assets related to governmental activities with a book value of \$3,934,579 were transferred from the highway Fund. This amount has been reported as an operating expense in the Highway fund statements, rather than a transfer of financial resources. However, in the government-wide statements a transfer of capital resources was reported. Additionally construction in progress of \$12,176,133 was transferred from governmental activities to business-type activities. In the governmental fund statements this is reflected as an expense while the highway fund records a capital contribution. For the government wide statements this amount is reclassified and presented as transfers in and out.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**I. Long-term obligations**

Legal margin for new debt

Wisconsin statutes limit direct general obligation borrowing in the amount equivalent to 5% of the equalized valuation of taxable property. The County's legal margin for creation of additional general obligation debt on December 31, 2014 follows:

Equalized Value of the County (TID in)	\$	6,345,404,000
Statutory Limitation Percent		5%
General Obligation Debt Limitation, as per Section 67.03 of the Wisconsin Statutes		317,270,200
Less Outstanding General Obligation Debt		(13,500,000)
Remaining Legal Margin	\$	303,770,200

Long-term liability activity for the year ended December 31, 2014, was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
<b>Governmental Activities</b>					
General Obligation Bonds	\$ 3,505,000	\$ 9,995,000	\$ -	\$ 13,500,000	\$ 995,000
Debt Premium	93,606	223,236	7,470	309,372	15,842
Compensated Absences	3,759,680	3,146,110	3,026,066	3,879,724	3,169,662
Total Governmental Activities Long-Term Liabilities	\$ 7,358,286	\$ 13,364,346	\$ 3,033,536	\$ 17,689,096	\$ 4,180,504
<b>Business-Type Activities</b>					
Compensated Absences	\$ 555,377	\$ 461,583	\$ 436,368	\$ 580,592	\$ 469,040

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**I. Long-term obligations (continued)**

General obligation debt is a direct obligation and pledge of the full faith and credit of the County. General obligation debt currently outstanding includes the following individual debt issue:

General Obligation County Building Bonds, Series 2013A, original amount \$3,505,000 dated 12/30/13; annual principal payment commencing April 1, 2015 with final payment due April 1, 2033; interest payable semiannually at rates from 2% to 4%	<u>\$ 3,505,000</u>
General Obligation County Building Bonds, Series 2014A, original amount \$9,995,000 dated 9/25/14; annual principal payment commencing April 1, 2015 with final payment due April 1, 2034; interest payable semiannually at rates from .5% to 3.35%	<u>\$ 9,995,000</u>
Total General Obligation Bonds	<u>\$ 13,500,000</u>

Debt was issued for the demolition of the old nursing home, which is the future site of the new highway shop and for starting the construction of the new Highway shop.

Year Ending December 31	Governmental Activities		
	Principal	Interest	Total
2015	\$ 995,000	\$ 372,687	\$ 1,367,687
2016	515,000	361,497	876,497
2017	525,000	352,947	877,947
2018	535,000	342,347	877,347
2019	545,000	331,547	876,547
2020-2024	2,945,000	1,432,635	4,377,635
2025-2029	3,415,000	970,494	4,385,494
2030-2034	4,025,000	358,010	4,383,010
Total	\$ 13,500,000	\$ 4,522,164	\$ 18,022,164

Long-term obligations in the governmental activities are liquidated by the general fund and proprietary funds are expected to be liquidated from proprietary fund revenues.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**J. Fund equity**

**1. Government-wide statements**

Net position of the governmental activities reported on the government-wide statement of net position at December 31, 2014 includes the following:

New Investment in Capital Asset	
Land	\$ 5,595,377
Land - Right of Way	9,011,505
Land - Flood Mitigation	12,301,042
Construction in Progress	3,769,777
Buildings and Improvements	29,159,809
Roads and Bridges	68,997,509
Machinery and Equipment	10,992,507
Total Capital Assets	<u>139,827,526</u>
Less: Accumulated depreciation	<u>(49,834,122)</u>
Total Net Investment in Capital Assets	89,993,404
Restricted for County Board	3,308
Restricted for Economic Development	213,865
Restricted for Economic Development-Revolving Loan Fund	709,557
Restricted for Register of Deeds - Statute	217,534
Restricted for County Clerk-ICC Funds	296
Restricted for Land Information - Statute	98,761
Restricted for Parks improvement	140,562
Restricted for Public Safety Programs	469,851
Restricted for UW Extension Educational Activities	390
Restricted for Fair Park - Donations	25,827
Restricted for Zoning	275,502
Restricted for Human Services	36,275
Restricted for Health Services	890,819
Restricted for Debt Service	187,590
Total Restricted Net Position	<u>3,270,137</u>
Unrestricted	<u>14,732,598</u>
Total Governmental Activities Net Position	<u>\$ 107,996,139</u>

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**J. Fund equity (continued)**

1. Government-wide statements (continued)

Net position of the business-type activities reported on the government-wide statement of net position at December 31, 2014 includes the following:

Net Investment in Capital Assets

Land	\$ 703,154
Buildings and Improvements	2,725,493
Machinery and Equipment	13,611,173
Construction Work in Progress	13,082,279
Total Capital Assets	30,122,099
Less: Accumulated Depreciation	(8,310,694)
Total Net Investment in Capital Assets	21,811,405
 Restricted for Local Road Improvements	 135,248
 Unrestricted Net Position	 <u>6,508,088</u>
 Total Business-Type Activities Net Position	 <u><u>\$ 28,454,741</u></u>

The County's total column for net position has been adjusted for the 2013A and 2014A General Obligation County Building Bonds recorded as governmental debt, but used to construct business-type activity capital assets. Neither the governmental or business-type activities net position or net investment in capital assets have been reduced by those bonds, but the total column does reflect that reduction to properly reflect the bonds effect on total net position. A reconciliation of the total net investment in capital assets as of December 31, 2014 includes the following:

Net Investment in Capital Assets

Governmental Activities	\$ 89,993,404
Business-Type Activities	21,811,405
Total Net Investment in Capital Assets	111,804,809
Less: Related Long-Term Debt Outstanding Net of Amortized Debt Premium	(13,809,372)
Add: Unspent Bond Proceeds	2,202,185
Total Government-wide Net Investment in Capital Assets	100,197,622

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**J. Fund equity (continued)**

**2. Fund statements**

Governmental fund balances reported on the fund financial statements at December 31, 2014 include the following:

Nonspendable	
General Fund	
Inventory	\$ 11,788
Delinquent Property Taxes	3,197,819
Deposits Held by Mutual Insurance Company	783,000
Prepaid Expenditures	1,004,394
Total General Fund	<u>4,997,001</u>
Health and Human Services Fund	
Prepaid Expenditures	<u>242,230</u>
Nonmajor Funds	
Prepaid Expenditures	<u>20,713</u>
Total Nonspendable	<u><u>\$ 5,259,944</u></u>
Restricted	
General Fund	
County Board	3,308
Economic Development	213,865
Economic Development-Revolving Loan Fund	709,557
Register of Deeds - Statute	217,534
County Clerk-ICC Funds	296
Land Information - Statute	98,761
Parks Improvements	140,562
Public Safety Programs	469,851
UW Extension Educational Activities	390
Fair Park - Donations	25,827
Zoning	275,502
Total General Fund	<u>2,155,453</u>
Human Services Fund - Human Services	36,275
Capital Projects	2,202,185
Nonmajor Funds	
Health Services	870,106
Debt Service	187,590
Total Restricted	<u><u>\$ 5,451,609</u></u>

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**III. DETAILED NOTES ON ALL FUNDS (continued)**

**J. Fund equity (continued)**

**2. Fund statements (continued)**

Committed	
General Fund	
Subsequent Year Budget	\$ 1,042,404
General Liability Insurance Reserve	197,593
Continuing Accounts	
General Government	323,266
Public Safety	366,667
Conservation Development	240,623
Culture, Recreation, and Education	404,139
Information Systems	73,200
Total General Fund	<u>2,647,892</u>
Human Services Fund - Continuing Accounts	<u>397,328</u>
Total Committed	<u><u>\$ 3,045,220</u></u>
Assigned	
General Fund	
Vested holiday pay	\$ 353
Vested sick pay	1,076,033
Vested vacation pay	1,703,968
Vested comp pay	<u>29,234</u>
Total General Fund	<u><u>\$ 2,809,588</u></u>
Unassigned	
General Fund	<u><u>\$ 16,685,285</u></u>
Total Unassigned	<u><u>\$ 16,685,285</u></u>
Total Fund Balance	<u><u>\$ 33,251,646</u></u>

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**IV. OTHER INFORMATION**

**A. Claims and other legal proceedings**

From time to time, the County becomes party to claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and Corporation Counsel that the likelihood is remote that any such pending claims or proceedings will have a material adverse effect on the County's financial position.

**B. Intergovernmental grants**

The County participates in a number of federal and state assisted grant programs. These programs are subject to program compliance audits by the grantors or their representatives. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

**C. Risk management**

The County is exposed to various risks of loss related to torts; theft, damage or destruction of assets; errors or omissions; employee health and accident claims; or acts of God. The County has chosen to retain a portion of the risks through self-insurance programs. A description of the County's risk management is presented below:

1. Property and liability insurance:

In 2008, the County became a member, with certain other units of government within the State of Wisconsin, of the Wisconsin Municipal Mutual Insurance Company (WMMIC), a non-assessable mutual company which provides liability insurance and risk management services to its members. The County's coverage began as of January 1, 2009. The scope of insurance protection provided by WMMIC is broad, covering automobile liability, general liability, law enforcement liability, public official's errors and omissions, civil rights, incidental medical malpractice, personal injury, equal rights, and Americans with Disabilities Act at policy limits of \$5,000,000 per occurrence with a \$10,000,000 aggregate for general and automobile liability claims and a \$15,000,000 aggregate for errors or omissions claims. At this time, settled claims have not exceeded the commercial coverage in any of the past three years. WMMIC's exposure in its layer of insurance is limited to \$1,000,000 per occurrence in that the company purchases \$4,000,000 per occurrence in reinsurance for losses in excess of its retained layer of coverage.

WMMIC is governed by one entity-one vote. Member entities include the counties of Walworth, Brown, Chippewa, Dane, Dodge, Eau Claire, Kenosha, LaCrosse, Manitowoc, Marathon, Outagamie, St Croix, Waukesha, and the cities of Eau Claire and Madison. All member entities participate in the governing of the company. Its Board of Directors is made up of at least five representatives of the participating entities and the company's charter allows for the appointment of two at large members to the Board of Directors. The participants elect the board members at the annual meeting. The board has the authority to adopt its own budget, set policy matters and control the financial affairs of the company.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**IV. OTHER INFORMATION (continued)**

**C. Risk management (continued)**

The County's investment in WMMIC is reported on the general fund balance sheet as an investment in WMMIC. The County's original capitalization amount paid in was \$783,000. According to its bylaws, WMMIC allocated equity to members based on the percentage of participation. A list of other members and their share of participation is in the WMMIC report. Separate financial statements can be obtained from WMMIC at their address of 4785 Hayes Road, Madison, Wisconsin, 53704.

The County also purchases commercial insurance policies for various property and other liability risks. Payments of premiums for these policies are also recorded as expenditures in various funds of the County.

**2. Dental Insurance:**

County employees, retirees, and employee dependents are eligible for dental benefits from a dental self-insurance plan. Funding is provided by charges to county departments, employees, and retirees. The program is not supplemented by stop loss protection, which limits the County's annual liability. Expenses consist of payments to a third-party administrator for dental claims, and administrative fees. The claims liability of \$20,000 reported in the General Fund at December 31, 2014, is based on the requirements that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the fund's claim liability amount for 2013 and 2014 is as follows:

	<u>Liability January 1</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Liability December 31</u>
<b>2013</b>	\$ 33,000	\$ 390,893	\$ 402,893	\$ 21,000
<b>2014</b>	21,000	429,767	430,767	20,000

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**IV. OTHER INFORMATION (continued)**

**C. Risk management (continued)**

**3. Workers' Compensation:**

The County has established a worker's compensation fund to finance workers' compensation awards for county employees. The program is funded by charges to county departments. The program also is supplemented by stop loss protection, which limits the County's annual liability. Expenses and accrual of claim liabilities are accounted for based on the requirements that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the liability for 2013 and 2014 are as follows:

	<u>Liability January 1</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Liability December 31</u>
<b>2013</b>	\$ 243,617	\$ 61,630	\$ 225,051	\$ 80,196
<b>2014</b>	80,196	219,209	187,609	111,796

**4. General Liability**

The County has established a general liability fund to finance general liability insurance claims. The program is funded by charges to the County departments. Expenses and accrual of claim liabilities are accounted for based on the requirements that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the liability for 2013 and 2014 are as follows:

	<u>Liability January 1</u>	<u>Claims and Changes in Estimates</u>	<u>Claim Payments</u>	<u>Liability December 31</u>
<b>2013</b>	\$ 8,157	\$ (6,661)	\$ 1,496	-
<b>2014</b>	-	16,391	-	16,391

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**D. Defined benefit pension plans**

All eligible County employees participate in the Wisconsin Retirement System (WRS); a cost-sharing, multiple-employer, defined benefit, public employee retirement system. All employees initially employed by a participating WRS employer prior to July 1, 2011, expected to work at least 600 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS. All employees, initially employed by a participating WRS employer on or after July 1, 2011, and expected to work at least 1200 hours a year and expected to be employed for at least one year from employee's date of hire are eligible to participate in the WRS.

Effective the first day of the first pay period on or after June 29, 2011 the employee required contribution was changed to one-half of the actuarially determined contribution rate for General category employees, including Teachers, and Executives and Elected Officials. Required contributions for protective contributions are the same rates as general employees. Employers are required to contribute the remainder of the actuarially determined contribution rate. The employer may not pay the employee required contribution unless provided for by an existing collective bargaining agreement. Contribution rates for 2014 are:

	<u>Employee</u>	<u>Employer</u>
General (including Teachers)	7.00%	7.00%
Executives & Elected Officials	7.75%	7.75%
Protected with Social Security	7.00%	10.10%
Protective without Social Security	7.00%	13.70%

The payroll for county employees covered by the WRS for the year ended December 31, 2014 was \$25,012,937; the employer's total payroll was \$25,365,138. The total required contribution for the year ended December 31, 2014 was \$3,695,400, which consisted of \$1,942,507, or 7.8% of payroll from the employer and \$1,752,893, or 7.0% of payroll from employee. Total contributions for the years ending December 31, 2013 and 2012 were \$3,420,983 and \$3,037,264 respectively, equal to the required contributions for each year.

Employees who retire at or after age 65 (62 for elected officials and 54 for protective occupation employees with less than 25 years of service, 53 for protective occupation employees with more than 25 years of service) are entitled to receive a retirement benefit. Employees may retire at age 55 (50 for protective occupation employees), and receive actuarially reduced benefits. The factors influencing the benefit are: (1) final average earnings, (2) years of creditable service, and (3) a formula factor. A final average earnings is the average of the employee's three highest year's earnings. Employees terminating covered employment before becoming eligible for a retirement benefit may withdraw their contributions and, by doing so, forfeit all rights to any subsequent benefit. For employees beginning participation on or after January 1, 1990, and no longer actively employed on or after April 24, 1998, creditable service in each of five years is required for eligibility for a retirement annuity. Participants employed prior to 1990 and on or after April 24, 1998 through July 1, 2011 are immediately vested. Participants who initially became WRS eligible on or after July 1, 2011 must have five years of creditable service to be vested.

**JEFFERSON COUNTY, WISCONSIN  
NOTES TO BASIC FINANCIAL STATEMENTS  
December 31, 2014**

**IV. OTHER INFORMATION** (continued)

**D. Defined benefit pension plans** (continued)

The WRS also provides death and disability benefits for employees. Eligibility and the amount of all benefits are determined under Chapter 40 of Wisconsin Statutes.

The WRS issues an annual financial report that may be obtained by writing to:

Department of Employee Trust Funds  
P.O. Box 7931  
Madison, WI 53707-7931.

**E. Subsequent events**

On May 12, 2015, the County issued \$3,885,000 general obligation bonds for the completion of the main highway shop and two satellite shops.

This information is an integral part of the accompanying financial statements.

**OTHER SUPPLEMENTARY INFORMATION**

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual**  
**General Fund**  
**For the Year Ended December 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$ 12,762,965	\$ 12,762,965	\$ 12,903,648	\$ 140,683
Sales Taxes	5,265,367	5,265,367	5,597,515	332,148
Intergovernmental Revenues	5,028,810	5,105,212	5,351,023	245,811
Licenses and Permits	159,280	159,280	197,419	38,139
Fines and Forfeitures	446,664	446,664	435,975	(10,689)
Public Charges for Services	2,619,411	2,619,411	2,353,041	(266,370)
Intergovernmental Charges	645,080	645,080	593,460	(51,620)
Miscellaneous Revenues	1,311,386	1,311,125	1,038,070	(273,055)
<b>Total Revenues</b>	<u>28,238,963</u>	<u>28,315,104</u>	<u>28,470,151</u>	<u>155,047</u>
<b>Expenditures</b>				
General Government	8,493,218	9,073,110	7,481,017	1,592,093
Public Safety	13,879,058	14,547,759	12,963,137	1,584,622
Health and Human Services	1,399,970	1,489,662	1,444,078	45,584
Public Works	316,270	348,550	118,137	230,413
Culture, Recreation, and Education	3,650,128	3,697,340	3,287,740	409,600
Conservation and Development	1,684,378	1,717,400	1,354,083	363,317
Capital Outlay	2,261,215	2,261,215	1,999,244	261,971
<b>Total Expenditures</b>	<u>31,684,237</u>	<u>33,135,036</u>	<u>28,647,436</u>	<u>4,487,600</u>
<b>Revenues Over (Under) Expenditures</b>	(3,445,274)	(4,819,932)	(177,285)	4,642,647
<b>Other Financing Sources</b>				
Transfer In	-	255,258	255,258	-
<b>Change in Fund Balances</b>	<u>\$ (3,445,274)</u>	<u>\$ (4,564,674)</u>	77,973	<u>\$ 4,642,647</u>
<b>Fund Balances, Beginning of Year</b>			<u>29,217,246</u>	
<b>Fund Balances, End of Year</b>			<u>\$ 29,295,219</u>	

See Independent Auditors' Report

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual**  
**Human Services Fund**  
**For the Year Ended December 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$ 8,302,128	\$ 8,302,128	\$ 8,302,128	\$ -
Intergovernmental Revenues	6,765,923	7,310,274	6,711,427	(598,847)
Public Charges for Services	3,782,592	3,905,000	3,774,250	(130,750)
Intergovernmental Charges	1,371,298	1,371,298	1,365,893	(5,405)
Miscellaneous Revenues	129,521	129,521	165,591	36,070
<b>Total Revenues</b>	<u>20,351,462</u>	<u>21,018,221</u>	<u>20,319,289</u>	<u>(698,932)</u>
<b>Expenditures</b>				
Health and Human Services	20,302,411	21,097,520	19,720,100	1,377,420
Capital Outlay	149,630	149,630	332,534	(182,904)
<b>Total Expenditures</b>	<u>20,452,041</u>	<u>21,247,150</u>	<u>20,052,634</u>	<u>1,194,516</u>
<b>Revenues Over (Under) Expenditures</b>	(100,579)	(228,929)	266,655	495,584
<b>Other Financing Uses</b>				
Transfer Out	-	(255,258)	(255,258)	-
<b>Change in Fund Balances</b>	<u>\$ (100,579)</u>	<u>\$ (484,187)</u>	11,397	<u>\$ 495,584</u>
<b>Fund Balances, Beginning of Year</b>			<u>664,436</u>	
<b>Fund Balances, End of Year</b>			<u>\$ 675,833</u>	

See Independent Auditors' Report

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual**  
**Capital Projects Fund**  
**For the Year Ended December 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Miscellaneous Revenues	\$ -	\$ -	\$ 40,988	\$ 40,988
<b>Expenditures</b>				
Capital Outlay	17,500,000	21,906,385	12,176,133	9,730,252
Debt Service				
Interest and Fiscal Charges	390,000	390,000	99,701	290,299
<b>Total Expenditures</b>	<u>17,890,000</u>	<u>22,296,385</u>	<u>12,275,834</u>	<u>10,020,551</u>
<b>Revenues Over (Under) Expenditures</b>	(17,890,000)	(22,296,385)	(12,234,846)	10,061,539
<b>Other Financing Sources</b>				
General Obligation Debt Issued	17,890,000	17,890,000	9,807,410	(8,082,590)
Premium on Debt Issued	-	-	223,236	223,236
<b>Total Other Financing Sources</b>	<u>17,890,000</u>	<u>17,890,000</u>	<u>10,030,646</u>	<u>(7,859,354)</u>
<b>Change in Fund Balances</b>	<u>\$ -</u>	<u>\$ (4,406,385)</u>	(2,204,200)	<u>\$ 2,202,185</u>
<b>Fund Balances, Beginning of Year</b>			<u>4,406,385</u>	
<b>Fund Balances, End of Year</b>			<u>\$ 2,202,185</u>	

See Independent Auditors' Report

**JEFFERSON COUNTY, WISCONSIN**  
**Combining Balance Sheet**  
**Nonmajor Governmental Funds**  
**December 31, 2014**

	<u>Health Services</u>	<u>Debt Service</u>	<u>Total</u>
<b>Assets</b>			
Cash and Cash Equivalents	\$ 679,111	\$ 187,590	\$ 866,701
Property Tax Receivables			
Current Year Tax Levy	875,223	1,180,096	2,055,319
Accounts Receivable			
Due from Other Government Units	44,712	-	44,712
General Accounts Receivable	149,283	-	149,283
Prepaid Expenditures	20,713	-	20,713
<b>Total Assets</b>	<u>1,769,042</u>	<u>1,367,686</u>	<u>3,136,728</u>
<b>Liabilities</b>			
Accrued Liabilities	<u>3,000</u>	<u>-</u>	<u>3,000</u>
<b>Deferred Inflows</b>			
Subsequent year tax levy	<u>875,223</u>	<u>1,180,096</u>	<u>2,055,319</u>
<b>Fund Balances</b>			
Nonspendable	20,713	-	20,713
Restricted	870,106	187,590	1,057,696
<b>Total Fund Balances</b>	<u>890,819</u>	<u>187,590</u>	<u>1,078,409</u>
<b>Total Liabilities, Deferred Inflows and Fund Balances</b>	<u>\$ 1,769,042</u>	<u>\$ 1,367,686</u>	<u>\$ 3,136,728</u>

See Independent Auditors' Report

**JEFFERSON COUNTY, WISCONSIN**  
**Combining Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Nonmajor Governmental Funds**  
**For the Year Ended December 31, 2014**

	<u>Health Services</u>	<u>Debt Service</u>	<u>Total</u>
<b>Revenues</b>			
Property Taxes	\$ 887,279	\$ -	\$ 887,279
Intergovernmental Revenues	499,039	-	499,039
Public Charges for Services	995,815	-	995,815
Intergovernmental Charges	82,679	-	82,679
Miscellaneous Revenues	4,690	-	4,690
<b>Total Revenues</b>	<u>2,469,502</u>	<u>-</u>	<u>2,469,502</u>
<b>Expenditures</b>			
Health and Human Services	2,409,446	-	2,409,446
Capital Outlay	27,365	-	27,365
Debt Service			
Interest and Fiscal Charges	-	85,102	85,102
<b>Total Expenditures</b>	<u>2,436,811</u>	<u>85,102</u>	<u>2,521,913</u>
<b>Revenues Over (Under) Expenditures</b>	32,691	(85,102)	(52,411)
<b>Other Financing Sources</b>			
General obligation debt issued	-	187,590	187,590
<b>Change in Fund Balances</b>	32,691	102,488	135,179
<b>Fund Balances, Beginning of Year</b>	<u>858,128</u>	<u>85,102</u>	<u>943,230</u>
<b>Fund Balances, End of Year</b>	<u>\$ 890,819</u>	<u>\$ 187,590</u>	<u>\$ 1,078,409</u>

See Independent Auditors' Report

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual**  
**Health Department Fund**  
**For the Year Ended December 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$ 887,279	\$ 887,279	\$ 887,279	\$ -
Intergovernmental Revenues	460,164	460,164	499,039	38,875
Public Charges for Services	906,391	906,391	995,815	89,424
Interdepartmental charges	85,725	85,725	82,679	(3,046)
Miscellaneous Revenues	550	550	4,690	4,140
<b>Total Revenues</b>	<u>2,340,109</u>	<u>2,340,109</u>	<u>2,469,502</u>	<u>129,393</u>
<b>Expenditures</b>				
Health and Human Services	2,384,769	2,384,769	2,409,446	(24,677)
Capital Outlay	30,000	30,000	27,365	2,635
<b>Total Expenditures</b>	<u>2,414,769</u>	<u>2,414,769</u>	<u>2,436,811</u>	<u>(22,042)</u>
<b>Revenues Over (Under) Expenditures</b>	<u>(74,660)</u>	<u>(74,660)</u>	<u>32,691</u>	<u>107,351</u>
<b>Change in Fund Balances</b>	<u>\$ (74,660)</u>	<u>\$ (74,660)</u>	<u>32,691</u>	<u>\$ 107,351</u>
<b>Fund Balances, Beginning of Year</b>			<u>858,128</u>	
<b>Fund Balances, End of Year</b>			<u>\$ 890,819</u>	

See Independent Auditors' Report

**JEFFERSON COUNTY, WISCONSIN**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Budget and Actual**  
**Debt Services Fund**  
**For the Year Ended December 31, 2014**

	<u>Budgeted Amounts</u>		<u>Actual Amounts</u>	<u>Variance with Final Budget- Positive (Negative)</u>
	<u>Original</u>	<u>Final</u>		
<b>Revenues</b>				
Property Taxes	\$ -	\$ -	\$ -	\$ -
<b>Expenditures</b>				
Interest	-	85,102	85,102	-
<b>Revenues Under Expenditures</b>	-	(85,102)	(85,102)	-
<b>Other Financing Sources</b>				
General obligation debt issued	-	-	187,590	187,590
<b>Change in Fund Balances</b>	<u>\$ -</u>	<u>\$ (85,102)</u>	102,488	<u>\$ 187,590</u>
<b>Fund Balances, Beginning of Year</b>			<u>85,102</u>	
<b>Fund Balances, End of Year</b>			<u>\$ 187,590</u>	

See Independent Auditors' Report

**STATISTICAL SECTION**

## STATISTICAL SECTION

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This part of Jefferson County's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the County's overall financial health.

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### **FINANCIAL TRENDS – TABLES 1-6**

These schedules contain trend information to help the reader understand how the County's financial performance and well-being have changed over time.

### **REVENUE CAPACITY – TABLES 7-10**

These schedules contain information to help the reader assess the County's most significant local revenue source, the property tax.

### **DEBT CAPACITY – TABLES 11-12**

These schedules present information to help the reader assess the affordability of the County's current levels of outstanding debt as well as the County's ability to issue additional debt in the future.

### **DEMOGRAPHIC AND ECONOMIC INFORMATION – TABLES 13 - 14**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the County's financial activities take place.

### **OPERATING INFORMATION – TABLES 15-17**

These schedules contain service and infrastructure data to help the reader understand how the information in the County's financial report relates to the services the County provides and the activities it performs.

**Sources:** Unless otherwise noted, the information in these schedules is derived from the basic financial statements and/or comprehensive annual financial reports for the relevant year.

**Jefferson County, Wisconsin**  
**Table 1**  
**Net Position by Component**  
**Last Ten Years**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Governmental Activities</b>										
Net Investment in Capital Assets	\$ 67,000,585	\$ 71,381,576	\$ 74,293,193	\$ 66,812,841	\$ 68,068,319	\$ 75,381,872	\$ 80,485,356	\$ 83,958,241	\$ 87,177,141	\$ 89,993,404
Restricted	1,847,088	-	208,156	329,846	1,320,180	3,286,244	1,858,450	1,929,792	3,040,930	3,270,137
Unrestricted	35,169,317	28,478,462	30,716,894	24,065,034	23,382,009	26,816,103	30,141,568	29,981,100	27,587,496	14,732,598
<b>Total Governmental Activities Net Position</b>	<b>104,016,990</b>	<b>99,860,038</b>	<b>105,218,243</b>	<b>91,207,721</b>	<b>92,770,508</b>	<b>105,484,219</b>	<b>112,485,374</b>	<b>115,869,133</b>	<b>117,805,567</b>	<b>107,996,139</b>
<b>Business-Type Activities</b>										
Net Investment in Capital Assets	***	***	***	12,019,237	14,113,569	7,561,268	7,835,276	9,225,204	9,783,239	21,811,405
Restricted	***	***	***	217,032	91,674	91,674	113,467	119,651	119,805	135,248
Unrestricted	***	***	***	4,218,866	3,449,696	3,994,197	4,507,347	4,168,440	5,558,218	6,508,088
<b>Total Business-Type Activities Net Position</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>16,455,135</b>	<b>17,654,939</b>	<b>11,647,139</b>	<b>12,456,090</b>	<b>13,513,295</b>	<b>15,461,262</b>	<b>28,454,741</b>
<b>Primary Government</b>										
Net Investment in Capital Assets	67,000,585	71,381,576	74,293,193	78,832,078	82,181,888	82,943,140	88,320,632	93,183,445	96,960,380	100,197,622
Restricted	1,847,088	-	208,156	546,878	1,411,854	3,377,918	1,971,917	2,049,443	3,160,735	3,405,385
Unrestricted	35,169,317	28,478,462	30,716,894	28,283,900	26,831,705	30,810,300	34,648,915	34,149,540	33,145,714	32,847,873
<b>Total Primary Government Net Position</b>	<b>\$ 104,016,990</b>	<b>\$ 99,860,038</b>	<b>\$ 105,218,243</b>	<b>\$ 107,662,856</b>	<b>\$ 110,425,447</b>	<b>\$ 117,131,358</b>	<b>\$ 124,941,464</b>	<b>\$ 129,382,428</b>	<b>\$ 133,266,829</b>	<b>\$ 136,450,880</b>

\*\*\* Information not available. All activities were reported as Governmental for the years prior to 2008.

\* Information is from the Statement of Net Position

**Jefferson County, Wisconsin  
Table 2  
Changes in Net Position  
Last Ten Years  
(accrual basis of accounting)**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Expenses</b>										
<b>Governmental Activities</b>										
General Government	\$ 6,642,431	\$ 8,045,426	\$ 7,527,284	\$ 8,038,208	\$ 6,883,711	\$ 7,482,859	\$ 7,435,630	\$ 7,497,904	\$ 7,404,585	\$ 7,862,754
Public Safety	12,001,222	12,017,003	12,442,360	14,186,975	13,270,246	13,197,129	13,429,430	13,036,876	12,979,178	13,405,351
Public Works	8,422,568	6,367,726	7,486,947	1,821,687	1,861,463	1,573,661	1,725,668	1,857,037	2,039,356	2,260,260
Health and Human Services	45,557,854	47,945,537	49,483,771	38,270,965	25,008,265	22,976,053	22,188,872	22,402,840	22,768,650	23,715,577
Culture, Recreation, and Education	2,749,042	3,097,610	3,280,304	3,600,004	3,472,403	3,612,676	3,906,579	3,741,054	3,761,691	3,658,575
Conservation and Development	1,115,085	1,251,635	1,359,772	1,548,127	1,236,440	1,737,143	1,917,657	2,544,135	3,194,232	1,300,254
Interest on Debt	-	338,046	272,121	51,781	39,898	28,410	3,924	648	59	172,775
<b>Total Governmental Activities Expenses</b>	<b>\$ 76,488,202</b>	<b>\$ 79,062,983</b>	<b>\$ 81,852,559</b>	<b>\$ 67,517,747</b>	<b>\$ 51,772,426</b>	<b>\$ 50,607,931</b>	<b>\$ 50,607,760</b>	<b>\$ 51,080,494</b>	<b>\$ 52,147,751</b>	<b>\$ 52,375,546</b>
<b>Business-Type Activities</b>										
Countryside Home	***	***	***	\$ 12,174,347	\$ 12,061,511	\$ 6,446,687	\$ -	\$ -	\$ -	\$ -
Highway Department	***	***	***	6,989,792	6,235,044	5,921,762	6,428,256	5,894,062	6,737,846	6,199,623
<b>Total Business-Type Activities Expenses</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>19,164,139</b>	<b>18,296,555</b>	<b>12,368,449</b>	<b>6,428,256</b>	<b>5,894,062</b>	<b>6,737,846</b>	<b>6,199,623</b>
<b>Total Primary Government Expenses</b>	<b>\$ 76,488,202</b>	<b>\$ 79,062,983</b>	<b>\$ 81,852,559</b>	<b>\$ 86,681,886</b>	<b>\$ 70,068,981</b>	<b>\$ 62,976,380</b>	<b>\$ 57,036,016</b>	<b>\$ 56,974,556</b>	<b>\$ 58,885,597</b>	<b>\$ 58,575,169</b>
<b>Program Revenues</b>										
<b>Governmental Activities:</b>										
<b>Charges for Services</b>										
General Government	\$ 3,792,960	\$ 320,455	\$ 1,545,732	\$ 1,492,884	\$ 1,574,725	\$ 1,338,178	\$ 1,426,406	\$ 1,519,900	\$ 1,426,523	\$ 1,280,120
Public Safety	2,015,501	1,107,044	1,586,760	1,466,219	1,302,260	1,194,996	1,314,011	1,205,870	1,098,318	1,056,403
Public Works	4,214,081	3,350,514	4,225,635	110,504	81,274	104,987	106,801	92,013	93,741	132,335
Health and Human Services	17,504,312	17,014,625	15,746,830	7,565,969	6,708,498	4,345,987	4,540,059	5,479,156	5,801,871	6,258,294
Culture, Recreation, and Education	854,675	371,603	868,896	768,193	1,001,979	1,044,024	1,147,037	1,190,726	1,226,261	1,227,355
Conservation and Development	403,733	195,343	817,225	783,639	420,106	250,028	318,525	302,097	297,442	286,490
<b>Operating Grants and Contributions</b>										
General Government	520,934	740,055	575,311	533,896	510,269	518,504	497,912	450,438	447,138	560,049
Public Safety	1,113,449	325,039	526,572	530,673	382,565	289,539	455,343	393,828	301,118	323,386
Public Works	2,560,700	1,958,601	1,792,934	38,805	28,730	-	54,244	36,109	39,130	40,486
Health and Human Services	20,587,956	21,155,224	24,110,848	22,522,070	9,816,057	9,805,770	9,629,886	8,215,302	8,010,256	8,419,316
Culture, Recreation, and Education	199,226	102,459	92,515	134,662	57,698	119,823	146,553	117,171	279,903	155,176
Conservation and Development	208,814	195,823	263,258	290,645	561,852	738,772	962,790	1,592,555	2,237,208	241,397
<b>Capital Grants and Contributions</b>										
General Government	-	41,883	-	-	-	-	-	225,000	-	-
Public Safety	-	285,090	49,897	257,121	570,659	5,122,628	2,122,731	136,720	470,744	660,167
Public Works	-	899,713	495,726	900,057	-	-	-	-	-	-
Health and Human Services	-	15,656	-	5,000	-	23,571	-	-	-	-
Culture, Recreation, and Education	-	9,443	8,400	80,000	378,363	-	466,950	10,000	-	-
Conservation and Development	-	-	-	-	-	-	407,073	-	115,000	-
<b>Total Governmental Activities Program Revenues</b>	<b>\$ 53,976,341</b>	<b>\$ 48,088,570</b>	<b>\$ 52,706,539</b>	<b>\$ 37,480,337</b>	<b>\$ 23,395,035</b>	<b>\$ 24,896,807</b>	<b>\$ 23,596,321</b>	<b>\$ 20,966,885</b>	<b>\$ 21,844,653</b>	<b>\$ 20,640,974</b>
<b>Business-Type Activities:</b>										
<b>Charges for Services:</b>										
Highway	\$ -	\$ -	\$ -	\$ 4,503,990	\$ 3,561,888	\$ 4,131,586	\$ 3,607,555	\$ 3,368,140	\$ 3,577,392	\$ 3,241,907
Elderly Care - Countryside	-	-	-	8,037,510	8,922,068	4,225,200	-	-	-	-
<b>Operating Grants and Contributions</b>										
Highway	-	-	-	1,974,125	1,704,857	1,986,454	1,729,569	1,682,059	1,753,405	1,583,597
Elderly Care - Countryside	-	-	-	1,273,656	1,166,965	429,407	-	-	-	-
<b>Capital Grants and Contributions</b>										
Highway	-	-	-	-	-	-	-	-	-	-
<b>Total Business-Type Activities Program Revenues</b>	<b>\$ -</b>	<b>\$ -</b>	<b>\$ -</b>	<b>15,789,281</b>	<b>15,355,778</b>	<b>10,772,647</b>	<b>5,337,124</b>	<b>5,050,199</b>	<b>5,330,797</b>	<b>4,825,504</b>
<b>Total Primary Government Program Revenues</b>	<b>\$ 53,976,341</b>	<b>\$ 48,088,570</b>	<b>\$ 52,706,539</b>	<b>\$ 53,269,618</b>	<b>\$ 38,750,813</b>	<b>\$ 35,669,454</b>	<b>\$ 28,933,445</b>	<b>\$ 26,017,084</b>	<b>\$ 27,175,450</b>	<b>\$ 25,466,478</b>
<b>Net (Expense)/Revenue</b>										
Governmental Activities	\$ (22,511,861)	\$ (30,974,413)	\$ (29,146,020)	\$ (30,037,410)	\$ (28,377,391)	\$ (25,711,124)	\$ (27,011,439)	\$ (30,113,609)	\$ (30,303,098)	\$ (31,734,572)
Business-Type Activities	-	-	-	(3,374,858)	(2,940,777)	(1,595,802)	(1,091,132)	(843,863)	(1,407,049)	(1,374,119)
<b>Total Primary Government Net Expense</b>	<b>\$ (22,511,861)</b>	<b>\$ (30,974,413)</b>	<b>\$ (29,146,020)</b>	<b>\$ (33,412,268)</b>	<b>\$ (31,318,168)</b>	<b>\$ (27,306,926)</b>	<b>\$ (28,102,571)</b>	<b>\$ (30,957,472)</b>	<b>\$ (31,710,147)</b>	<b>\$ (33,108,691)</b>

**Jefferson County, Wisconsin**  
**Table 2**  
**Changes in Net Position**  
**Last Ten Years**  
**(accrual basis of accounting)**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>General Revenues and Other Changes in Net Assets</b>										
Governmental Activities:										
Taxes										
Property Taxes, Levied for General Purposes	\$ 23,200,968	\$ 21,996,545	\$ 22,657,524	\$ 15,801,624	\$ 17,040,530	\$ 18,581,336	\$ 22,108,805	\$ 21,200,422	\$ 21,850,075	\$ 21,822,668
Property Taxes, Levied for Debt Service	-	1,857,451	1,767,240	254,779	266,663	269,481	346,469	109,744	54,584	-
Sales Taxes	4,941,364	4,862,601	5,061,361	5,097,149	4,786,208	4,911,356	4,993,804	5,028,614	5,185,167	5,597,515
Other Taxes	-	64,261	237,202	227,884	215,233	192,947	194,130	200,789	211,624	216,987
General State Aid	2,598,771	2,477,135	2,567,877	2,588,923	2,660,723	2,551,153	2,545,627	2,147,815	2,136,112	2,158,512
(Loss) Gain on Old Countryside	427,491	-	-	-	-	-	-	-	-	-
Investment Earnings	-	1,997,938	2,213,021	1,173,207	579,274	312,281	322,268	500,337	76,253	371,016
Miscellaneous	-	1,726,410	-	-	-	-	-	-	-	-
Gain on Sale of Capital Assets	-	-	-	1,387,021	-	316,638	-	-	-	-
Transfers	-	-	-	3,988,632	4,391,547	11,289,643	3,501,491	4,309,648	2,725,717	(8,241,554)
<b>Total Governmental Activities</b>	<b>\$ 31,168,594</b>	<b>\$ 34,982,341</b>	<b>\$ 34,504,225</b>	<b>\$ 30,519,219</b>	<b>\$ 29,940,178</b>	<b>\$ 38,424,835</b>	<b>\$ 34,012,594</b>	<b>\$ 33,497,369</b>	<b>\$ 32,239,532</b>	<b>\$ 21,925,144</b>
Business-Type Activities:										
Property Taxes, Levied for General Purposes	\$ -	\$ -	\$ -	\$ 9,174,434	\$ 8,528,480	\$ 8,151,177	\$ 5,350,198	\$ 6,171,980	\$ 5,845,949	\$ 5,949,105
Gain (Loss) on Sale of Capital Assets	-	-	-	-	-	(1,269,884)	51,376	38,734	234,784	176,939
Transfers	-	-	-	(3,988,632)	(4,391,547)	(11,289,643)	(3,501,491)	(4,309,648)	(2,725,717)	8,241,554
<b>Total Business-Type Activities</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>5,185,802</b>	<b>4,136,933</b>	<b>(4,408,350)</b>	<b>1,900,083</b>	<b>1,901,066</b>	<b>3,355,016</b>	<b>14,367,598</b>
<b>Total Primary Government</b>	<b>\$ 31,168,594</b>	<b>\$ 34,982,341</b>	<b>\$ 34,504,225</b>	<b>\$ 35,705,021</b>	<b>\$ 34,077,111</b>	<b>\$ 34,016,485</b>	<b>\$ 35,912,677</b>	<b>\$ 35,398,435</b>	<b>\$ 35,594,548</b>	<b>\$ 36,292,742</b>
<b>Change in Net Position</b>										
Governmental Activities	\$ 8,656,733	\$ 4,007,928	\$ 5,358,205	\$ 481,809	\$ 1,562,787	\$ 12,713,711	\$ 7,001,155	\$ 3,383,760	\$ 1,936,434	\$ (9,809,428)
Business-Type Activities	-	-	-	1,810,944	1,196,156	(6,004,152)	808,951	1,057,203	1,947,967	12,993,479
<b>Total Primary Government</b>	<b>\$ 8,656,733</b>	<b>\$ 4,007,928</b>	<b>\$ 5,358,205</b>	<b>\$ 2,292,753</b>	<b>\$ 2,758,943</b>	<b>\$ 6,709,559</b>	<b>\$ 7,810,106</b>	<b>\$ 4,440,963</b>	<b>\$ 3,884,401</b>	<b>\$ 3,184,051</b>

\*\*\* Prior to 2008, all activities were reported as governmental activities, therefore this information is not available.

\* Information is from the Statement of Activities

**Jefferson County, Wisconsin**  
**Table 3**  
**Fund Balances, Governmental Funds**  
**Last Ten Years**  
**(modified accrual basis of accounting)**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
General Fund										
Reserved	\$ 3,186,770	\$ 2,166,780	\$ 2,892,068	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Unreserved, Designated										
General Fund	22,749,734	23,206,218	26,955,477	-	-	-	-	-	-	-
Unreserved, Undesignated										
Non-spendable	-	3,384,619	-	-	-	-	-	-	-	-
Restricted	-	-	-	3,816,147	5,149,488	5,646,343	6,131,193	5,533,132	4,513,985	4,997,001
Committed	-	-	-	329,846	1,230,905	3,114,279	1,302,628	1,203,894	2,151,990	2,155,453
Assigned	-	-	-	6,021,094	4,743,732	2,432,986	2,719,373	4,514,800	2,740,019	2,647,892
Unassigned	-	-	-	15,737,181	14,132,126	18,729,656	2,729,227	2,765,043	2,717,870	2,809,588
Total General Fund	<u>25,936,504</u>	<u>28,757,617</u>	<u>29,847,545</u>	<u>26,077,701</u>	<u>25,256,251</u>	<u>30,412,458</u>	<u>31,487,874</u>	<u>31,334,351</u>	<u>29,217,246</u>	<u>29,295,219</u>
All Other Governmental Funds										
Reserved	4,584,908	2,533,146	2,128,322	-	-	-	-	-	-	-
Unreserved Designated										
Special Revenue Fund	-	1,928,103	-	-	-	-	-	-	-	-
Non-Spendable										
Restricted	-	-	-	259,342	252,328	178,800	169,776	175,670	201,908	262,943
Committed	-	-	-	64,567	89,275	171,965	555,822	725,898	4,487,547	3,296,156
Assigned	-	-	-	14,121	19,212	74,026	220,059	413,106	1,324,594	397,328
Total All Other Governmental Funds	<u>\$ 4,584,908</u>	<u>\$ 4,461,249</u>	<u>\$ 4,707,847</u>	<u>\$ 338,030</u>	<u>\$ 360,815</u>	<u>\$ 424,791</u>	<u>\$ 945,657</u>	<u>\$ 1,389,334</u>	<u>\$ 6,014,049</u>	<u>\$ 3,956,427</u>

Note: GASB 54 was early implemented in 2008.

\* Information is from the Balance Sheet - Governmental Funds

**Jefferson County, Wisconsin**  
**Table 4**  
**Changes in Fund Balances, Governmental Funds**  
**Last Ten Years**  
**(modified accrual basis of accounting)**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Revenue</b>										
Property Taxes	\$ 23,376,580	\$ 23,853,996	\$ 24,420,908	\$ 15,631,519	\$ 17,143,631	\$ 18,677,503	\$ 22,305,233	\$ 22,167,257	\$ 22,286,767	\$ 22,093,055
Sales Tax	4,941,364	4,862,601	5,061,361	5,097,149	4,786,208	4,911,356	4,993,804	5,028,614	5,185,167	5,597,515
Intergovernmental Revenues	27,408,534	26,986,803	30,307,011	27,228,064	14,960,461	19,195,509	16,628,306	12,752,124	13,738,617	12,561,489
Fines and Licenses	934,226	-	-	-	-	-	-	-	-	-
Licenses and Permits	-	292,843	297,996	224,895	220,054	185,968	182,439	178,358	174,289	197,419
Fines and Forfeitures	-	633,182	610,008	572,218	544,138	438,182	450,299	432,431	388,273	435,975
Public Charges for Services	11,113,900	18,983,912	17,960,367	9,811,290	8,831,025	6,294,531	7,061,871	7,203,332	7,058,035	7,123,106
Inter-Governmental Charges	14,316,813	7,454,459	4,907,679	553,662	590,222	642,951	676,122	1,557,649	1,826,939	2,042,032
Inter-Departmental Charges	-	-	-	-	-	-	-	87,431	82,269	-
Miscellaneous Revenues	-	2,791,283	3,425,055	2,463,973	1,569,189	1,286,966	1,586,726	1,520,794	1,293,644	1,249,339
Interest and Other	2,580,665	-	-	-	-	-	-	-	-	-
<b>Total Revenues</b>	<b>\$ 84,672,082</b>	<b>\$ 85,859,079</b>	<b>\$ 86,990,385</b>	<b>\$ 61,582,770</b>	<b>\$ 48,644,929</b>	<b>\$ 51,632,966</b>	<b>\$ 53,884,800</b>	<b>\$ 50,927,990</b>	<b>\$ 52,034,000</b>	<b>\$ 51,299,930</b>
<b>Expenditures</b>										
General Government	6,000,062	6,427,692	6,934,583	7,375,693	6,383,364	6,660,932	6,969,259	6,970,657	6,742,721	7,481,017
Public Safety	11,558,539	11,507,238	12,263,006	13,737,707	13,074,443	12,818,836	13,048,162	12,684,836	12,641,429	12,963,137
Public Works	9,478,056	5,763,740	5,583,036	149,495	137,569	76,564	100,446	135,273	1,294,686	118,137
Health and Human Services	44,324,628	49,908,754	49,346,376	37,976,647	25,150,641	22,688,387	22,021,322	22,311,781	21,500,639	23,573,624
Culture, Recreation, & Education	2,503,685	2,777,746	2,974,333	3,286,239	3,151,768	3,247,602	3,438,459	3,391,161	3,413,055	3,287,740
Conservation and Development	1,130,868	1,221,905	1,426,162	1,584,123	1,341,778	1,808,807	1,986,842	2,619,923	3,290,331	1,354,083
Capital Outlay	1,866,617	3,945,750	5,355,183	2,080,471	1,948,808	6,701,930	4,441,312	2,049,562	4,099,888	14,535,276
Debt Service										
Principal	1,440,064	4,170,064	1,530,000	203,054	224,961	239,002	366,808	108,937	54,468	-
Interest and Fiscal Charges	428,560	347,664	241,180	51,506	41,921	30,479	7,339	807	78,699	184,803
<b>Total Expenditures</b>	<b>\$ 78,731,079</b>	<b>\$ 86,070,553</b>	<b>\$ 85,653,859</b>	<b>\$ 66,444,935</b>	<b>\$ 51,455,253</b>	<b>\$ 54,272,539</b>	<b>\$ 52,379,949</b>	<b>\$ 50,272,937</b>	<b>\$ 53,115,916</b>	<b>\$ 63,497,817</b>
Excess of Revenues Over (Under) Expenditures	5,941,003	(211,474)	1,336,526	(4,862,165)	(2,810,324)	(2,639,573)	1,504,851	655,053	(1,081,916)	(12,197,887)
<b>Other Financing Sources (Uses)</b>										
Proceeds From Sale of Capital Assets	-	-	-	1,344,550	-	316,638	156,338	-	-	-
Transfer In	-	7,403,548	3,957,546	1,714,504	2,329,087	7,644,082	911,726	190,736	1,819,577	255,258
Transfer Out	-	(7,403,548)	(3,957,546)	(795,563)	(317,427)	(100,964)	(976,633)	(555,635)	(1,828,658)	(255,258)
General Obligation Debt Issued	-	-	-	-	-	-	-	-	3,505,000	9,995,000
Premium on Debt Issued	-	-	-	-	-	-	-	-	93,607	223,236
<b>Total Other Financing Sources (Uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>2,263,491</b>	<b>2,011,660</b>	<b>7,859,756</b>	<b>91,431</b>	<b>(364,899)</b>	<b>3,589,526</b>	<b>10,218,236</b>
<b>Net Change in Fund Balances</b>	<b>\$ 5,941,003</b>	<b>\$ (211,474)</b>	<b>\$ 1,336,526</b>	<b>\$ (2,598,674)</b>	<b>\$ (798,664)</b>	<b>\$ 5,220,183</b>	<b>\$ 1,596,282</b>	<b>\$ 290,154</b>	<b>\$ 2,507,610</b>	<b>\$ (1,979,651)</b>
Debt Service as a Percentage of Noncapital Exp.	2.4%	5.5%	2.2%	0.4%	0.5%	0.6%	0.8%	0.2%	0.3%	0.4%

\* Information is from the Statement of Revenue, Expenditures, and Fund Balance

**Jefferson County, Wisconsin**  
**Table 5**  
**Program Revenues by Function/Program**  
**Last Ten Years**  
**(accrual basis of accounting)**

Function/Program	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Governmental Activities</b>										
General Government	\$ 4,313,894	\$ 1,102,393	\$ 2,121,043	\$ 2,026,780	\$ 2,084,959	\$ 1,856,682	\$ 1,924,318	\$ 2,195,338	\$ 1,873,661	\$ 1,840,169
Public Safety	3,128,950	1,717,173	2,163,229	2,254,013	2,255,484	6,607,163	3,892,085	1,736,418	1,870,180	2,039,956
Public Works	6,774,781	6,208,828	6,514,295	1,049,366	(61,207)	104,987	161,045	128,122	132,871	172,821
Health and Human Services	38,092,268	38,185,505	39,857,678	30,093,039	16,524,555	14,175,328	14,169,945	13,694,458	13,812,127	14,677,610
Culture, Recreation, and Education	1,053,901	483,505	969,811	982,855	1,438,040	1,163,847	1,760,540	1,317,897	1,506,164	1,382,531
Conservation and Development	612,547	391,166	1,080,483	1,074,284	981,957	988,800	1,688,388	1,894,652	2,649,650	527,887
Subtotal Governmental Activities	<u>53,976,341</u>	<u>48,088,570</u>	<u>52,706,539</u>	<u>37,480,337</u>	<u>23,223,788</u>	<u>24,896,807</u>	<u>23,596,321</u>	<u>20,966,885</u>	<u>21,844,653</u>	<u>20,640,974</u>
<b>Business-Type Activities</b>										
Countryside Home	***	***	***	9,311,166	10,089,030	4,654,607	-	-	-	-
Highway Department	***	***	***	6,478,115	5,266,744	6,118,040	5,337,124	5,050,199	5,330,797	4,825,504
Subtotal Business-Type Activities	<u>-</u>	<u>-</u>	<u>-</u>	<u>15,789,281</u>	<u>15,355,774</u>	<u>10,772,647</u>	<u>5,337,124</u>	<u>5,050,199</u>	<u>5,330,797</u>	<u>4,825,504</u>
<b>Total Primary Government</b>	<u>\$ 53,976,341</u>	<u>\$ 48,088,570</u>	<u>\$ 52,706,539</u>	<u>\$ 53,269,618</u>	<u>\$ 38,579,562</u>	<u>\$ 35,669,454</u>	<u>\$ 28,933,445</u>	<u>\$ 26,017,084</u>	<u>\$ 27,175,450</u>	<u>\$ 25,466,478</u>

\*\*\* Information not available. All activities were reported as Governmental for the years prior to 2008.

\* Information is from the Statement of Activities

**Jefferson County, Wisconsin**  
**Table 6**  
**Tax Revenues by Source, Governmental Funds**  
**Last Ten Years**  
(modified accrual basis of accounting)

Fiscal Year	Property	Sales & Use	Real Estate Fees	Statutory Interest & Penalties	Other	Total
2005	22,537,988 (a)	4,941,364	263,456	543,824	31,310	28,317,943
2006	23,136,533 (a)	4,862,601	254,211	434,704	28,545	28,716,595
2007	23,740,079 (a)	5,061,361	207,176	443,626	30,026	29,482,268
2008	14,921,046	5,097,149	184,791	482,589	43,093	20,728,668
2009	16,305,452	4,786,208	127,642	622,946	87,591	21,929,839
2010	17,723,079	4,911,356	144,727	761,477	48,220	23,588,859
2011	21,272,368	4,993,804	140,936	838,735	53,194	27,299,037
2012	20,814,267	5,028,614	129,730	1,152,202	71,059	27,195,871
2013	21,194,519	5,185,167	154,541	880,624	57,083	27,471,934
2014	21,094,057	5,597,515	160,521	782,011	56,465	27,690,570
Change 2005 - 2014	-6.4%	13.3%	-39.1%	43.8%	80.3%	-2.2%

(a) All activities were reported in the Governmental Funds. Proprietary Funds were not accounted for separately per the prior auditor's interpretation.

**Jefferson County, Wisconsin**  
**Table 7**  
**Equalized Value of Taxable Property (a)**  
**Last Ten Years**

<u>Fiscal Year Ended Dec. 31,</u>	<u>Residential Property</u>	<u>Commercial Property</u>	<u>Manufacturing Property</u>	<u>Agricultural Property</u>	<u>Other</u>	<u>Personal Property</u>	<u>Less: Tax Incremental District (TID)</u>	<u>Total Taxable Equalized Value (b)</u>	<u>Total Direct Tax Rate (c)</u>
2005	3,992,248,500	817,146,000	230,607,800	47,266,800	391,941,400	102,443,500	160,354,400	5,421,299,600	4.0783
2006	4,533,782,600	907,808,200	236,511,400	49,600,500	437,912,200	111,346,400	203,428,900	6,073,532,400	3.7293
2007	4,864,428,800	989,803,400	284,462,900	52,880,700	368,436,500	116,831,700	236,040,400	6,440,803,600	3.6158
2008	4,996,622,300	1,001,236,700	295,701,500	52,804,000	426,298,100	124,508,000	271,340,500	6,625,830,100	3.5862
2009	4,961,968,800	1,024,119,800	284,205,200	56,378,500	421,932,000	131,830,100	268,824,900	6,611,609,500	3.6739
2010	4,789,141,700	1,006,781,200	285,619,000	55,378,700	398,539,000	128,279,600	287,292,500	6,376,446,700	3.8913
2011	4,670,544,100	1,055,022,900	278,639,600	49,605,600	405,048,100	125,035,200	305,006,000	6,278,889,500	3.9401
2012	4,435,600,200	1,017,813,000	264,080,400	48,154,200	400,696,000	129,224,100	289,294,700	6,006,273,200	4.1521
2013	4,358,123,700	988,660,400	260,269,100	46,358,700	407,269,700	126,307,500	302,214,800	5,884,774,300	4.2655
2014	4,500,624,200	995,751,000	262,940,500	45,382,900	367,237,000	130,412,000	308,774,900	6,036,629,100	4.3917

**Source:** Wisconsin Department of Revenue, Bureau of Property Tax

- (a) Due to varying assessment ratios to full market value used in municipalities, all underlying tax districts such as counties are required to use equalized value for levying property taxes. Equalized value, defined by State Statute, is the legal market value determined by the Wisconsin Department of Revenue Bureau of Property Tax.
- (b) Equalized Values are reduced to Tax Increment District value increments for apportioning the County levy.
- (c) Per \$1,000 of equalized value

**Jefferson County, Wisconsin**  
**Table 8**  
**Direct and Overlapping Property Tax Rates**  
**Last Ten Years**  
(Rate per \$1,000 of equalized value)

	2005		2006		2007		2008		2009	
<b>County direct rates (a)</b>										
General	4.0783		3.7293		3.6158		3.5862		3.6739	
Federated Library (b)	0.2761		0.2907		0.2901		0.2838		0.2986	
Health (c)	0.072		0.0665		0.046		0.0473		0.125	
<b>Towns</b>										
Aztalan	11.06	- 12.23	9.67	- 11.41	9.09	- 11.71	10.25	- 11.60	11.20	- 11.61
Cold Spring	10.43	- 11.48	9.54	- 10.57	10.00	- 10.80	10.17	- 10.53	11.11	- 12.10
Concord	9.55	- 11.45	9.08	- 10.77	9.10	- 11.08	9.54	- 11.18	10.19	- 11.03
Farmington	7.74	- 9.35	7.35	- 8.85	7.45	- 9.11	7.80	- 9.29	8.83	- 9.69
Hebron	10.10	- 10.31	9.24	- 10.48	8.88	- 10.68	9.26	- 10.38	10.10	- 11.04
Ixonia	10.13	- 10.42	9.66	- 9.85	9.91	- 10.19	10.43	- 10.64	10.81	- 11.47
Jefferson	9.86	- 10.06	9.05	- 10.26	8.69	- 10.52	9.15	- 10.26	10.14	- 11.02
Koshkonong	9.01	- 10.17	7.87	- 10.12	8.24	- 9.97	8.12	- 9.92	8.74	- 10.53
Lake Mills	9.76	- 14.13	8.62	- 12.65	8.03	- 12.43	10.07	- 12.66	10.17	- 13.47
Milford	9.21	- 10.82	8.39	- 10.13	7.93	- 10.33	8.81	- 10.30	9.35	- 11.07
Oakland	9.65	- 14.00	8.31	- 12.99	7.78	- 13.00	8.92	- 13.18	9.80	- 14.01
Palmyra	10.30	- 13.46	9.97	- 11.29	9.72	- 10.95	9.90	- 10.81	10.82	- 11.66
Sullivan	10.19	- 12.36	9.60	- 11.11	8.82	- 10.86	10.19	- 11.25	9.99	- 12.18
Sumner	10.47	- 13.80	9.57	- 12.82	9.96	- 12.87	9.13	- 12.95	10.49	- 13.54
Waterloo	10.94	- 11.59	9.60	- 10.65	9.03	- 11.10	10.81	- 11.01	11.12	- 12.16
Watertown	8.75	- 10.35	8.26	- 10.03	7.61	- 9.51	8.19	- 9.79	9.27	- 10.12
<b>Villages</b>										
Cambridge	16.74		15.63	- 15.99	14.63		16.83		17.02	
Johnson Creek	15.46		14.52		13.99		14.04		14.15	
Lac La Belle	12.58	- 14.08	11.57		11.32		11.65	- 12.79	12.75	
Palmyra	15.97	- 17.52	14.09		14.14	- 15.37	15.15	- 16.05	16.04	- 16.88
Sullivan	13.48		12.53		12.14		12.64		13.72	
<b>Cities</b>										
Fort Atkinson	15.63		15.46		15.51		15.22		16.21	
Jefferson	15.47		13.89		13.97		14.40		15.24	
Lake Mills	15.32		14.07		13.79		15.82		15.88	
Waterloo	17.68		16.24		16.75		16.79		18.64	
Watertown	14.69		13.89		14.21		14.48		15.45	
Whitewater	14.84		13.24		13.57		13.79		12.40	

- (a) Wisconsin Act 32 allows a County to increase its total property tax levy for the percentage change in the County growth in equalized value due to net new construction between the previous year and the current year.
- (b) There are nine member libraries in the Federated Library System. The tax applies to taxable properties in the eighteen communities without a library.
- (c) City of Watertown has their own health department, therefore the tax does not apply to that municipality.

Source: Calculations per Jefferson County Treasurers Office

**Jefferson County, Wisconsin**  
**Table 8**  
**Direct and Overlapping Property Tax Rates**  
**Last Ten Years**  
(Rate per \$1,000 of equalized value)

	2010	2011	2012	2013	2014
<b>County direct rates (a)</b>					
General	3.8913	3.9401	4.1521	4.2655	4.3917
Federated Library (b)	0.3164	0.3249	0.3645	0.3455	0.3378
Health (c)	0.1625	0.1786	0.1716	0.1726	0.1663
<b>Towns</b>					
Aztalan	12.21 - 12.76	12.29 - 13.85	13.27 - 13.98	13.18 - 14.03	12.79 - 14.70
Cold Spring	11.61 - 12.23	12.20 - 12.69	12.21 - 13.04	12.90 - 13.31	11.92 - 12.74
Concord	11.40 - 12.23	11.88 - 12.99	11.31 - 12.03	12.29 - 13.54	10.94 - 13.88
Farmington	9.11 - 9.82	10.00 - 11.39	10.22 - 11.33	10.23 - 11.47	8.73 - 11.65
Hebron	11.62 - 12.13	12.52 - 12.74	14.29 - 14.35	14.34 - 14.60	13.24 - 13.46
Ixonia	12.04 - 12.05	12.27 - 12.50	13.01 - 13.37	12.89 - 12.92	11.42 - 11.52
Jefferson	11.69 - 12.20	13.63 - 13.41	13.55 - 13.61	13.62 - 13.90	12.35 - 12.62
Koshkonong	9.59 - 11.74	10.23 - 12.09	10.06 - 12.47	10.52 - 12.76	9.01 - 12.23
Lake Mills	11.02 - 15.43	11.14 - 15.06	12.47 - 15.63	12.46 - 14.94	11.12 - 13.33
Milford	10.88 - 11.26	11.27 - 12.18	11.39 - 12.37	11.95 - 12.86	10.77 - 13.75
Oakland	10.94 - 15.37	10.81 - 15.56	12.02 - 16.15	12.34 - 15.88	11.20 - 14.31
Palmyra	11.41 - 12.48	11.97 - 13.23	11.98 - 13.35	12.38 - 13.94	11.62 - 13.65
Sullivan	11.71 - 13.30	11.79 - 14.91	12.78 - 15.06	12.98 - 15.11	11.63 - 13.86
Sumner	11.55 - 15.02	11.83 - 15.29	12.77 - 15.39	12.26 - 15.30	11.00 - 13.72
Waterloo	11.97 - 12.14	12.19 - 13.08	12.76 - 13.58	13.60 - 13.83	12.69
Watertown	10.30 - 10.51	10.56 - 10.96	11.26 - 11.93	10.79 - 11.69	9.64 - 12.58
<b>Villages</b>					
Cambridge	19.41	19.58	20.60	20.35	18.90 - 19.43
Johnson Creek	15.16	15.59	17.02	17.06	19.20
Lac La Belle	13.46	13.58	13.76	10.39	11.58
Palmyra	17.36 - 18.25	18.23 - 19.09	19.06 - 20.27	20.18 - 20.98	19.32 - 20.53
Sullivan	16.45	17.68	17.82	18.23	17.64
<b>Cities</b>					
Fort Atkinson	17.84	18.33	18.88	19.50	17.84
Jefferson	17.17	18.68	19.34	19.91	19.35
Lake Mills	16.96	17.18	18.69	19.03	17.33
Waterloo	18.57	20.29	19.80	21.57	20.25
Watertown	17.30	18.14	19.09	19.22	18.26
Whitewater	16.78	16.14	16.82	17.36	16.92

- (a) Wisconsin Act 32 allows a County to increase its total property tax levy for the percentage change in the County growth in equalized value due to net new construction between the previous year and the current year.
- (b) There are nine member libraries in the Federated Library System. The tax applies to taxable properties in the eighteen communities without a library.
- (c) City of Watertown has their own health department, therefore the tax does not apply to that municipality.

Source: Calculations per Jefferson County Treasurers Office

**Jefferson County, Wisconsin**  
**Table 9**  
**Principal Taxpayers**  
**Current and Nine Years Ago**

<u>Taxpayer</u>	<u>Industry</u>	2014			2005		
		Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value	Taxable Assessed Value	Rank	Percentage of Total Taxable Assessed Value
CPG Partners LP	Commercial	\$ 32,446,400	1	0.54%	34,067,380	1	0.63%
Standard Process	Manufacturing	25,561,982	2	0.42%	12,556,300	3	0.23%
Wal-mart Real Estate	Commercial	23,814,300	3	0.39%	11,140,100	5	0.21%
Menards	Commercial	19,650,500	4	0.33%	27,029,930	2	0.50%
Art Mtg Borrow Propco 2010-5 LLC	Manufacturing	17,879,700	5	0.30%			
Clasen Quality Coating	Manufacturing	15,991,200	6	0.26%			
Watertown Square, LLC	Commercial	15,918,100	7	0.26%			
Valero Renewable Fuel	Manufacturing	12,378,700	8	0.21%			
Cold Spring Egg Farm	Commercial	12,484,543	9	0.21%	7,212,273	10	0.13%
Jones Dairy Farm	Manufacturing	11,872,500	10	0.20%			
Jefferson Cold Storage	Commercial				9,910,600	6	0.18%
Briggs & Stratton Power Products	Commercial						
Shopko Store Inc.	Commercial						
Barry Draeger	Commercial				7,636,300	8	0.14%
Audubon Park Apartments	Commercial				7,788,300	7	0.14%
Jones Dairy Farm	Manufacturing						
<b>Total</b>		<b>\$ 187,997,925</b>		<b>3.11%</b>	<b>137,315,513</b>		<b>2.53%</b>
<b>Total County Taxable Assessed Value</b>		<b>6,036,629,100</b>			<b>5,421,299,600</b>		

Source: Jefferson County Tax System

**Jefferson County, Wisconsin  
Table 10  
Property Tax Levies and Collections  
Last Ten Years**

<b>Settlement Year (a)</b>	<b>Total Tax Roll</b>	<b>As of December 31 of Settlement Year</b>		<b>Cumulative as of December 31, 2014</b>	
		<b>Amount Collected</b>	<b>Percentage of Levy</b>	<b>Amount Collected</b>	<b>Percentage of Levy</b>
2005	104,816,130	103,491,652	98.74%	104,801,399	99.99%
2006	104,776,137	103,386,716	98.67%	104,758,621	99.98%
2007	111,339,922	109,556,710	98.40%	111,304,338	99.97%
2008	117,796,257	114,571,835	97.26%	117,679,858	99.90%
2009	124,711,690	116,442,168	93.37%	124,514,013	99.84%
2010	130,967,493	128,030,120	97.76%	130,680,740	99.78%
2011	137,610,725	134,571,659	97.79%	137,184,587	99.69%
2012	141,099,809	138,698,061	98.30%	140,480,287	99.56%
2013	141,791,630	140,002,148	98.74%	140,925,370	99.39%
2014	141,509,063	140,014,693	98.94%	140,014,693	98.94%

**Source:** Jefferson County Treasurer's Tax Settlement Reports

- (a) The County levy is settled (collected) by the County Treasurer in the year following the year it is levied.

**Jefferson County, Wisconsin**  
**Table 11**  
**Ratio of Outstanding Debt to Equalized Valuation and Debt Per Capita**  
**Last Ten Years**

<u>Year Ending</u> <u>December 31</u>	<u>Estimated</u> <u>Population (A)</u>	<u>(\$000's)</u> <u>Personal</u> <u>Income (B)</u>	<u>Equalized</u> <u>Valuation (C)</u>	<u>Outstanding</u> <u>Debt</u>	<u>Percent of Debt</u> <u>to Equalized</u> <u>Valuation</u>	<u>Percent of Debt</u> <u>to Personal</u> <u>Income</u>	<u>Debt Per</u> <u>Capita</u>
2005	79,188	2,515,044	5,581,654,000	12,413,678	0.22%	0.49%	156.76
2006	80,092	2,651,277	6,276,961,300	8,184,175	0.13%	0.31%	102.18
2007	80,411	2,731,064	6,676,844,000	6,697,230	0.10%	0.25%	83.29
2008	81,022	2,805,133	6,897,170,600	5,069,176	0.07%	0.18%	62.57
2009	81,310	2,789,723	6,880,434,400	3,944,215	0.06%	0.14%	48.51
2010	83,686	2,835,542	6,663,739,200	530,213	0.01%	0.02%	6.34
2011	83,794	2,939,310	6,583,895,500	163,405	0.00%	0.01%	1.95
2012	83,857	3,104,495	6,295,567,900	54,468	0.00%	0.00%	0.65
2013	83,940	3,207,151	6,186,989,100	3,419,898	0.06%	0.11%	40.74
2014	83,974	*	6,345,404,000	13,809,372	0.22%	*	164.45

\*Information not yet available

**NOTES:**

(A) Source: Census Data, Wisconsin Department of Administration.

(B) Bureau of Economic Analysis - US Department of Commerce

(C) Wisconsin Department of Revenue Property Tax Reports.

**Jefferson County, Wisconsin**  
**Table 12**  
**Legal Debt Margin Information**  
**Last Ten Years**  
**(dollars in thousands)**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
Equalized Value of Real and Personal Property (A)	\$ 5,581,654	\$ 6,276,961	\$ 6,676,844	\$ 6,897,171	\$ 6,880,434	\$ 6,663,739	\$ 6,583,896	\$ 6,295,568	\$ 6,186,989	\$ 6,345,404
Debt Limit, 5% of Equalized Valuation (Wisconsin Statutory Limitation)	\$ 279,083	\$ 313,848	\$ 333,842	\$ 344,859	\$ 344,022	\$ 333,187	\$ 329,195	\$ 314,778	\$ 309,349	\$ 317,270
Amount of Debt Applicable to Debt Limitation:										
General Obligation Promissory Notes	12,414	8,184	6,697	5,069	3,944	530	163	54	3,420	13,809
Less: Debt Service Funds	(18)	(4)	(1,843)	(267)	(269)	(346)	(110)	(54)	(85)	(188)
Total Amount of Debt Applicable to Debt Margin	12,396	8,180	4,854	4,802	3,675	184	53	0	3,335	13,621
Legal Debt margin - (Debt Capacity)	\$ 266,687	\$ 305,668	\$ 328,988	\$ 340,056	\$ 340,346	\$ 333,003	\$ 329,141	\$ 314,778	\$ 306,015	\$ 303,649
Percent of Debt Capacity Used	4.4%	2.6%	1.5%	1.4%	1.1%	0.1%	0.0%	0.0%	1.1%	4.3%

(A) Equalized Value from Table 11

**Jefferson County, Wisconsin**  
**Table 13**  
**Demographic and Economic Statistics**  
**Last Ten Years**

<u>Fiscal Year</u>	(1) <u>Population</u>	(2) (\$000's) <u>Personal Income</u>	Per Capita <u>Personal Income</u>	(3) <u>Public School Enrollment</u>	(3) <u>Private School Enrollment</u>	(4) <u>Average Unemployment Rate</u>
2005	79,188	2,515,044	31,285	11,934	3,691	4.6%
2006	80,092	2,651,277	33,103	11,919	3,714	4.5%
2007	80,411	2,731,064	33,964	12,249	3,697	4.8%
2008	81,022	2,860,005	35,299	12,410	3,559	4.9%
2009	81,310	2,764,541	34,000	12,661	3,424	9.3%
2010	83,686	2,835,542	33,883	12,844	3,317	9.2%
2011	83,794	2,939,310	35,078	12,809	3,254	8.2%
2012	83,857	3,104,495	37,021	12,777	3,239	7.3%
2013	83,940	3,207,151	38,208	12,695	3,033	7.1%
2014	83,974	*	*	*	3,074	*

\*Information not yet available

Sources:

- (1) Fiscal year 2010 is U.S. Census figure; all other figures are estimated by the Wisconsin Department of Administration
- (2) Personal Income from Table 11.
- (3) Wisconsin Department of Public Instruction.
- (4) Bureau of Labor Statistics

**Jefferson County, Wisconsin  
Table 14  
Principal Employers  
Current and Nine Years Ago**

<u>Taxpayer</u>	<u>Industry</u>	<u>2014</u>		<u>2005</u>	
		<u>Range of Number of Employees</u>	<u>Rank</u>	<u>Range of Number of Employees</u>	<u>Rank</u>
Nasco Int'l Inc.	Plastic manufacturing	1000-4999	1		
Fort Healthcare Inc.	General medical & surgical hospitals	1000-4999	2	500-999	3
Trek Bicycle Corporation	Motorcycle, bicycle & parts manufacturing	500-999	3	500-999	1
Wal-Mart	Discount department stores	500-999	4	500-999	7
Generac Power Systems Inc.	Motor & generator manufacturing	500-999	5		
Cygmus Business Medical	All Other Support Services	500-999	6		
County of Jefferson	Executive & legislative officers, combined	500-999	7	500-999	2
Fort Atkinson Public Schools	Elementary & secondary schools	250-499	8	250-499	10
Spacesaver Corp.	Office furniture manufacturing	250-499	9		
Jones Dairy Farm	Animal Exc Poultry Slaughtering	250-499	10		
Briggs & Stratton Power Products	Motor & generator manufacturing			500-999	5
Bethesda Lutheran Communities Inc.	Residential mental facilities			500-999	4
Terra Staffing Services	Temporary help services			250-499	9
Watertown Unified School District	Elementary & secondary schools			500-999	6
Aristotle Corp.	Other professional equipment wholesalers			250-499	8

**Source:** *State of Wisconsin Department of Workforce Development, ReferenceUSA, & Jefferson County budgeted positions.*

**Jefferson County, Wisconsin**  
**Table 15**  
**Full-time Equivalent Budgeted County Positions by Functional Area**  
**Last Ten Years**

<b>Functional Areas:</b>	<b>2005</b>	<b>2006</b>	<b>2007</b>	<b>2008</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
General Government	87.65	88.85	86.95	89.95	86.70	85.20	85.75	88.00	91.50	92.45
Public Safety	129.65	133.65	133.15	133.15	128.90	127.90	126.80	128.15	127.75	127.40
Public Works	73.60	65.00	63.00	61.00	63.40	59.60	58.60	58.60	58.60	58.25
Health and Human Services	373.45	376.20	371.65	365.15	370.75	341.25	175.55	176.55	178.70	187.00
Culture & Recreation	17.85	16.75	18.35	19.90	17.30	18.10	18.20	22.60	20.70	20.08
Conservation and Development	15.70	16.70	15.70	14.70	13.00	13.20	13.00	13.50	13.50	13.50
<b>Total Position Equivalents</b>	<b>697.90</b>	<b>697.15</b>	<b>688.80</b>	<b>683.85</b>	<b>680.05</b>	<b>645.25</b>	<b>477.90</b>	<b>487.40</b>	<b>490.75</b>	<b>498.68</b>

**Note:**

A full-time employee is scheduled to work a set number of standard hours, depending on their position. Full-time equivalent employment is calculated by dividing budgeted total labor hours by standard hours.

Source: Jefferson County Human Resources Department

**Jefferson County, Wisconsin**  
**Table 16**  
**Miscellaneous Operation Indicators**  
**Last Ten Years**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Public Safety</b>										
Communications Center Calls for Service	60,607	60,321	59,888	62,661	73,126	78,659	74,540	75,911	62,645	62,646
Drug Task Force Cases	979	868	859	639	703	815	704	805	801	891
Annual Number of Inmates Held in Jail	4,073	4,091	4,074	3,638	3,244	2,561	2,514	2,588	2,519	2,560
Average Daily Jail Population	189	183	194	195	176	143	158	158	147	146
<b>Public Works</b>										
Centerline Miles of Road Maintained										
Interstate	24.6	24.6	24.6	24.6	24.6	24.6	24.6	24.6	20.4	20.4
State	152.8	152.8	152.8	152.8	152.8	152.8	152.8	154.2	159.1	159.1
County	257.1	257.4	257.1	256.7	256.6	256.0	256.0	255.8	255.9	255.8
Local	956.9	960.7	968.2	972.1	979.5	980.2	982.3	992.2	997.0	1,000.4
<b>Health and Human Services</b>										
Economic Support - Households Receiving Assistance	3,969	4,068	4,201	4,710	5,237	5,676	6,020	7,177	7,384	7,731
Medical assistance - Number of Recipients	7,280	7,436	7,868	8,865	11,110	12,257	12,713	12,453	12,459	12,471
- Percentage of Population	9%	9%	10%	11%	14%	15%	15%	15%	15%	15%
Foodshare - Monthly Average Number of Recipients	2,580	2,973	3,340	3,823	5,590	7,214	7,954	9,025	9,467	9,161
Children Alternate Care Placements	91	82	100	93	121	185	147	158	96	136
<b>Culture, Recreation, &amp; Education</b>										
Dog Park Daily Entrance Stickers	1,645	1,451	1,972	1,566	1,291	669	842	968	1,013	1,059
Dog Park Annual Stickers	895	941	983	746	1,000	1,134	1,300	1,490	1,656	1,772
Park Acreage	803	800	828	827	827	827	947	947	947	965
Fair Park Gate Attendance	*	*	*	*	*	*	42,868	46,485	47,547	43,522
Fair Park Event Days	*	*	*	*	*	*	252	272	259	239
Fair Park Number of Events	*	*	*	*	*	*	277	358	355	228

\* Information not available

Source: Jefferson County Departments

**Jefferson County, Wisconsin**  
**Table 17**  
**Capital Asset Statistics by Functional Area**  
**Last Ten Years**

	2005	2006	2007	2008	2009	2010	2011	2012	2013	2014
<b>Public Safety</b>										
Patrol Division Vehicles	17	18	18	18	19	19	19	19	19	20
County Jail Facility Capacities	214	229	229	229	229	229	229	229	229	229
Communication Towers Owned	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5	2.5
<b>Public Works</b>										
County Miles of Roads	257.1	257.4	257.1	256.7	256.6	256.0	256.0	255.8	255.9	255.8
County Bridges & Culverts	18	18	21	21	21	21	21	21	21	21
<b>Health and Human Services</b>										
County Owned Acres of Farmland	757	757	757	757	381	381	452	452	452	452
<b>Culture, Recreation, &amp; Education</b>										
County Operated Parks	18	17	17	16	16	16	16	16	16	16
County Operated Acres of Parks	803	800	828	827	827	827	947	947	947	965
County Operated Miles of Snowmobile Trails	171.1	171.1	171.1	182.7	182.7	182.7	182.7	182.7	182.7	182.7
County Operated Miles of Bike Trails	8.2	8.2	8.2	8.2	8.5	23.3	23.3	23.3	32.0	32.0
County Operated Miles of Cross Country Ski Trails	4.0	5.0	7.0	10.0	13.5	13.5	13.5	13.5	13.5	13.5
<b>General Government</b>										
Number of Court Branches	4	4	4	4	4	4	4	4	4	4
Miles of County-Owned Fiber Optic Cable	6.22	6.25	6.25	6.25	6.25	6.25	6.53	6.53	6.53	6.53

Source: Jefferson County Departments